

1 **APPROXIMATE AND EXACT CONTROLLABILITY OF THE**
2 **CONTINUITY EQUATION WITH A LOCALIZED VECTOR FIELD***

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4 **Abstract.** We study controllability of a Partial Differential Equation of transport type, that
5 arises in crowd models. We are interested in controlling it with a control being a vector field, repre-
6 senting a perturbation of the velocity, localized on a fixed control set. We prove that, for each initial
7 and final configuration, one can steer approximately one to another with Lipschitz controls when
8 the uncontrolled dynamics allows to cross the control set. We also show that the exact controllabil-
9 ity only holds for controls with less regularity, for which one may lose uniqueness of the associated
10 solution.

11 **Key words.** Controllability, transport PDEs, optimal transportation

12 **AMS subject classifications.** 93B05; 35Q93

13 **1. Introduction.** In recent years, the study of systems describing a crowd of
14 interacting autonomous agents has drawn a great interest from the control community
15 (see *e.g.* the Cucker-Smale model [22]). A better understanding of such interaction
16 phenomena can have a strong impact in several key applications, such as road traffic
17 and egress problems for pedestrians. For a few reviews about this topic, see *e.g.*
18 [6, 7, 12, 21, 30, 31, 36, 40].

19 Beside the description of interactions, it is now relevant to study problems of
20 **control of crowds**, *i.e.* of controlling such systems by acting on few agents, or on
21 the crowd localized in a small subset of the configuration space. The nature of the
22 control problem relies on the model used to describe the crowd. Two main classes are
23 widely used.

24 In **microscopic models**, the position of each agent is clearly identified; the crowd
25 dynamics is described by a large dimensional ordinary differential equation, in which
26 couplings of terms represent interactions. For control of such models, a large literature
27 is available from the control community, under the generic name of networked control
28 (see *e.g.* [11, 32, 33]). There are several control applications to pedestrian crowds
29 [26, 34] and road traffic [13, 29].

30 In **macroscopic models**, instead, the idea is to represent the crowd by the
31 spatial density of agents; in this setting, the evolution of the density solves a partial
32 differential equation of transport type. Nonlocal terms (such as convolution) model
33 the interactions between the agents. In this article, we focus on this second approach,
34 *i.e.* macroscopic models. To our knowledge, there exist few studies of control of
35 this family of equations. In [38], the authors provide approximate alignment of a
36 crowd described by the macroscopic Cucker-Smale model [22]. The control is the

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37 acceleration, and it is localized in a control region ω which moves in time. In a similar
 38 situation, a stabilization strategy has been established in [14, 15], by generalizing
 39 the Jurdjevic-Quinn method to partial differential equations. Other forms of control
 40 of transport equations with non-local terms have been described in [19, 20] with
 41 boundary control. In [17] the authors study optimal control of transport equations
 42 with non-local terms in which the control is the non-local term itself.

43 A different approach is given by mean-field type control, *i.e.* control of mean-field
 44 equations and of mean-field games modeling crowds. See *e.g.* [1, 2, 16, 27]. In this
 45 case, problems are often of optimization nature, *i.e.* the goal is to find a control
 46 minimizing a given cost. In this article, we are mainly interested in controllability
 47 problems, for which mean-field type control approaches seem not adapted.

48 In this article, we study a macroscopic model, thus the crowd is represented by
 49 its density, that is a time-evolving measure $\mu(t)$ defined for positive times t on the
 50 space \mathbb{R}^d ($d \geq 1$). The natural (uncontrolled) velocity field for the measure is denoted
 51 by $v : \mathbb{R}^d \rightarrow \mathbb{R}^d$, being a vector field assumed Lipschitz and uniformly bounded.

52 The control acts on the velocity field in a fixed portion ω of the space, which will
 53 be a **nonempty open bounded connected subset** of \mathbb{R}^d . The admissible controls
 54 are thus functions of the form $\mathbb{1}_\omega u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ which support in the space variable
 55 is included inside ω . We will discuss later the regularity of such control: nevertheless,
 56 in the classical approach such control is a Lipschitz function with respect to the space
 57 variable in the whole space \mathbb{R}^d .

58 We then consider the following linear transport equation

$$59 \quad (1.1) \quad \begin{cases} \partial_t \mu + \nabla \cdot ((v + \mathbb{1}_\omega u)\mu) = 0 & \text{in } \mathbb{R}^d \times \mathbb{R}^+, \\ \mu(0) = \mu^0 & \text{in } \mathbb{R}^d, \end{cases}$$

60 where μ^0 is the initial data (initial configuration of the crowd) and the function u
 61 is an admissible control. The function $v + \mathbb{1}_\omega u$ represents the velocity field acting
 62 on μ . System (1.1) is a first simple approximation for crowd modelling, since the
 63 uncontrolled vector field v is given, and it does not describe interactions between
 64 agents. Nevertheless, it is necessary to understand controllability properties for such
 65 simple equation as a first step, before dealing with velocity fields depending on the
 66 crowd itself. Thus, in a future work, we will study controllability of crowd models
 67 with a nonlocal term $v[\mu]$, based on the linear results presented here.

68 Even though System (1.1) is linear, the control acts on the velocity, thus the
 69 control problem is nonlinear, which is one of the main difficulties in this study.

70 The problem presented here has been already studied in very particular cases,
 71 when the control acts everywhere. For example, in [35], the author studies the prob-
 72 lem of finding a homeomorphism sending a volume form (in our language, a measure
 73 that is absolutely continuous with respect to the Lebesgue measure with C^∞ density)
 74 to another. In [23], the authors study the same problem on a manifold with boundary,
 75 searching for a homeomorphism sending a volume form to another keeping the points
 76 on the boundary. Finally, in [9], a parabolic equation is studied: beside the uncon-
 77 trolled Laplacian term, a transport term is added. The presence of the Laplacian
 78 introduces more regularity with respect to our problem, that indeed allows to use so-
 79 lutions of stochastic ODEs instead of classical ones. For this reason, this article is the
 80 first characterizing controllability properties of the transport equation with localized
 81 controls on the velocity field in presence of an uncontrolled vector field v acting as a
 82 drift.

83 The goal of this work is to study the control properties of System (1.1). We now

84 recall the notion of approximate controllability and exact controllability for System
 85 (1.1). We say that System (1.1) is *approximately controllable* from μ^0 to μ^1 on the
 86 time interval $[0, T]$ if we can steer the solution to System (1.1) at time T as close to
 87 μ^1 as we want with an appropriate control $\mathbb{1}_\omega u$. Similarly, we say that System (1.1)
 88 is *exactly controllable* from μ^0 to μ^1 on the time interval $[0, T]$ if we can steer the
 89 solution to System (1.1) at time T exactly to μ^1 with an appropriate control $\mathbb{1}_\omega u$.
 90 In Definition 2.10 below, we give a formal definition of the notion of approximate
 91 controllability in terms of Wasserstein distance.

92 The main results of this article show that approximate and exact controllability
 93 depend on two main aspects: first, from a geometric point of view, the uncontrolled
 94 vector field v needs to send the support of μ^0 to ω forward in time and the support
 95 of μ^1 to ω backward in time. This idea is formulated in the following condition:

96 *Condition 1.1* (Geometric Condition). Let μ^0, μ^1 be two probability measures
 97 on \mathbb{R}^d satisfying:

98 (i) For each $x^0 \in \text{supp}(\mu^0)$, there exists $t^0 > 0$ such that $\Phi_{t^0}^{v_0}(x^0) \in \omega$, where Φ_t^v
 99 is the *flow* associated to v , *i.e.* the solution to the Cauchy problem

$$100 \quad \begin{cases} \dot{x}(t) = v(x(t)) \text{ for a.e. } t > 0, \\ x(0) = x^0. \end{cases}$$

101 (ii) For each $x^1 \in \text{supp}(\mu^1)$, there exists $t^1 > 0$ such that $\Phi_{-t^1}^v(x^1) \in \omega$.

This geometric aspect is illustrated in Figure 1.

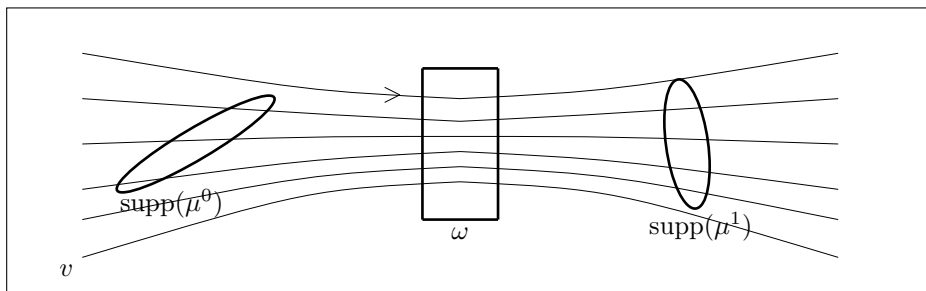


FIG. 1. *Geometric Condition 1.1.*

102

103 *Remark 1.2.* Condition 1.1 is the minimal one that we can expect to steer any
 104 initial condition to any target. Indeed, if there exists a point x^0 of the interior of
 105 $\text{supp}(\mu^0)$ for which the first item of the Geometrical Condition 1.1 is not satisfied,
 106 then there exists a part of the population of the measure μ^0 that never intersects the
 107 control region, thus we cannot act on it.

108 The second aspect that we want to highlight is the following: The measures μ^0
 109 and μ^1 need to be sufficiently regular with respect to the flow generated by $v + \mathbb{1}_\omega u$.
 110 Three cases are particularly relevant:

111 **a) Controllability with Lipschitz controls**

112 If we impose the classical Carathéodory condition of $\mathbb{1}_\omega u$ being Lipschitz in space,
 113 measurable in time and uniformly bounded, then the flow $\Phi_t^{v+\mathbb{1}_\omega u}$ is an homeomor-
 114 phism (see [10, Th. 2.1.1]). As a result, one can expect approximate controllability

115 only, since for general measures there exists no homeomorphism sending one to an-
 116 other. For more details, see Section 4.1. We then have the following result:

117 **THEOREM 1.3** (Main result - Controllability with Lipschitz control). *Let μ^0, μ^1*
 118 *be two probability measures on \mathbb{R}^d compactly supported, absolutely continuous with*
 119 *respect to the Lebesgue measure and satisfying Condition 1.1. Then there exists T*
 120 *such that System (1.1) is **approximately controllable** on the time interval $[0, T]$*
 121 *from μ^0 to μ^1 with a control $\mathbb{1}_\omega u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ uniformly bounded, Lipschitz in*
 122 *space and measurable in time.*

123 We give a proof of Theorem 1.3 in Section 3. This proof is a constructive one and
 124 strongly uses the fact that the velocity vector field v is autonomous, i.e. not dependent
 125 on time. Moreover, it is clear that the extension of our work to time dependent velocity
 126 vector fields should require a non-trivial modification of the Geometric Condition
 127 1.1. For the initial measure μ^0 (forward trajectory) the modification is simply the
 128 replacement of the flow of the autonomous vector field with the flow of the non-
 129 autonomous one, starting from $t = 0$. Instead, for the final measure μ^1 (backward
 130 trajectories) one needs to consider the non-autonomous vector field starting from the
 131 final time T , which is an unknown of the problem.

132 *Remark 1.4.* Due to the finite speed of propagation outside of ω , approximate
 133 controllability cannot hold at arbitrary small time. The study of this minimal con-
 134 trollability time is carried on in the forthcoming paper [25].

135 *Remark 1.5.* If one removes the assumption of boundedness of v , replacing it with
 136 other conditions ensuring boundedness of the flow for each time (*e.g.* by imposing
 137 sub-linear growth), then the results presented here still hold. Indeed, it is sufficient
 138 to observe that we mainly deal with properties of the flow, that are preserved in this
 139 case.

140 If one instead removes the assumption of boundedness of the supports of μ^0, μ^1
 141 keeping boundedness of v , it is clear that controllability does not hold in general.
 142 Indeed, one needs an infinite time to steer the whole mass of μ^0 to the mass of μ^1 .

143 Finally, if one removes both boundedness of the supports and boundedness of
 144 the velocity v , it is possible to find examples of approximate controllability in finite
 145 time. For example, in \mathbb{R}^+ with $\omega = \mathbb{R}^+$, consider the vector field $v(x) = x^2$, for
 146 which the flow is $\Phi_t^v(x_0) = \frac{x_0}{1-tx_0}$, defined only for $t < x_0^{-1}$. Thus, one can verify
 147 that $\mu^0 = \mathbb{1}_{[0,1]}$ is sent to $\mu^1 = \frac{1}{(x+1)^2} \mathbb{1}_{[0,+\infty)}$ at time $T = 1$. Nevertheless, the
 148 problem under such less restrictive hypotheses seems harder to study in its generality,
 149 even though adaptations of the method presented here seem possible. Moreover, our
 150 applications to crowd modeling and control always assume finite speed of propagation
 151 and measures with bounded support.

152 **b) Controllability with vector fields inducing maximal regular flows**

153 To hope to obtain exact controllability of System (1.1) at least for absolutely
 154 continuous measures, it is then necessary to search among controls $\mathbb{1}_\omega u$ with less
 155 regularity. A weaker condition on the regularity of the velocity field for the well-
 156 posedness of System (1.1) has been recently introduced by Ambrosio-Colombo-Figalli
 157 in [4], extending previous results by Ambrosio [3] and DiPerna-Lions [24]. Examples of
 158 vector fields satisfying such condition are Sobolev vector fields [24], and BV (bounded
 159 variation) vector fields with locally integrable divergence [3]. Thus, if we choose the
 160 admissible controls satisfying the setting of [4], it is not necessary that there exists
 161 an homeomorphism between μ^0 and μ^1 .

162 For all such theories, given a vector field w , a suitable concept of flow Φ_t^w is
 163 introduced, such as the maximal regular flow [4], generalizing the regular Lagrangian
 164 flow of [3]. Even though such flow does not enjoy all the properties of flows of Lipschitz
 165 vector fields, a common requirement is that the Lebesgue measure \mathcal{L} restricted to an
 166 open bounded set A is transported to a measure bounded from above by a multiple
 167 of the Lebesgue measure itself. In other terms, there exists of a constant $C > 0$ such
 168 that for all $t \in [0, T]$ it holds

$$169 \quad (1.2) \quad \Phi_t^w \# \mathcal{L}|_A \leq C \mathcal{L}$$

170 We will show in Section 4.1 that this condition implies the non-existence of con-
 171 trols exactly steering one absolutely continuous measure to another, for specific choices
 172 of μ^0, μ^1 . Thus, even this setting does not allow to yield exact controllability.

173 It is also interesting to observe that Property (1.2) is often required as a nec-
 174 essary condition for a reasonable generalization of the standard theory of Ordinary
 175 Differential Equations. Indeed, for Lipschitz vector fields w , the constant C is given
 176 by $e^{\text{Lip}(w)t}$. Then, in DiPerna-Lions such condition is required in [24, Eq. (7)] on both
 177 sides, while in Ambrosio it is required in [3, Eq (6.1)]. In this sense, the non-exact
 178 controllability seems a drawback of a desired condition for an even very general theory
 179 of Ordinary Differential Equations, rather than a goal to be reached.

180 c) Controllability with L^2 controls

181 We then consider an even larger class of controls, that are general Borel vector
 182 fields. In this setting, we have exact controllability under the Geometric Condition
 183 1.1 for any pairs of measures, even not absolutely continuous. Moreover, we prove
 184 that one can restrict the set of admissible controls to those that are L^2 with respect
 185 to the measure itself, *i.e.* to controls satisfying

$$186 \quad (1.3) \quad \int_0^1 \int_{\mathbb{R}^d} |u(t)|^2 d\mu(t) dt < \infty.$$

187 The main drawback is that, in this less regular setting, System (1.1) is not nec-
 188 essarily well-posed. In particular, one has not necessarily uniqueness of the solution.
 189 For this reason, one needs to describe solutions to System (1.1) as pairs $(\mathbb{1}_\omega u, \mu)$,
 190 where μ is one among the admissible solutions with control $\mathbb{1}_\omega u$.

191 **THEOREM 1.6** (Main result - Controllability with L^2 control). *Let μ^0, μ^1 be two*
 192 *probability measures on \mathbb{R}^d compactly supported and satisfying Condition 1.1. Then,*
 193 *there exists $T > 0$ such that System (1.1) is **exactly controllable** on the time interval*
 194 *$[0, T]$ from μ^0 to μ^1 in the following sense: there exists a couple $(\mathbb{1}_\omega u, \mu)$ composed*
 195 *of a L^2 vector field $\mathbb{1}_\omega u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ and a time-evolving measure μ being weak*
 196 *solution to System (1.1) (see Definition 2.6) and satisfying*

$$197 \quad \mu(T) = \mu^1.$$

198 A proof of Theorem 1.6 is given in Section 4.

199 We now resume the main results of the article in the following table.

If μ^0, μ^1 satisfy the Geometric Condition 1.1, then

μ^0, μ^1 absolutely continuous	<ul style="list-style-type: none"> • approx. controllability with Lipschitz control • NO exact controllability with control inducing maximal regular flows
μ^0, μ^1 general measures	exact controllability with L^2 control

200

201 This paper is organised as follows. In Section 2, we recall basic properties of the
 202 Wasserstein distance and the continuity equation. Section 3 is devoted to the proof
 203 of Theorem 1.3, *i.e.* the approximate controllability of System (1.1) with a Lipschitz
 204 localized vector field. Finally, in Section 4, we first show that exact controllability
 205 does not hold for Lipschitz controls or even vector fields inducing a maximal regular
 206 flow; we also prove Theorem 1.6, *i.e.* exact controllability of System (1.1) with a L^2
 207 localized vector field.

208 **2. The Wasserstein distance and the continuity equation.** In this section,
 209 we recall the definition and some properties of the Wasserstein distance and the conti-
 210 nuity equation, which will be used all along this paper. We denote by $\mathcal{P}_c(\mathbb{R}^d)$ the space
 211 of probability measures in \mathbb{R}^d with compact support and for $\mu, \nu \in \mathcal{P}_c(\mathbb{R}^d)$. We also
 212 introduce the classical partial ordering of measures: $\mu \leq \nu$ if A being ν -measurable
 213 implies A being μ -measurable and $\mu(A) \leq \nu(A)$.

214 We denote by $\Pi(\mu, \nu)$ the set of *transference plans* from μ to ν , *i.e.* the probability
 215 measures on $\mathbb{R}^d \times \mathbb{R}^d$ satisfying

$$216 \quad \int_{\mathbb{R}^d} d\pi(x, \cdot) = d\mu(x) \text{ and } \int_{\mathbb{R}^d} d\pi(\cdot, y) = d\nu(y).$$

217 DEFINITION 2.1. Let $p \in [1, \infty)$ and $\mu, \nu \in \mathcal{P}_c(\mathbb{R}^d)$. Define

$$218 \quad (2.1) \quad W_p(\mu, \nu) = \inf_{\pi \in \Pi(\mu, \nu)} \left\{ \left(\iint_{\mathbb{R}^d \times \mathbb{R}^d} |x - y|^p d\pi \right)^{1/p} \right\}.$$

219 The quantity is called the **Wasserstein distance**.

220 This is the idea of *optimal transportation*, consisting in finding the optimal way to
 221 transport mass from a given measure to another. For a thorough introduction, see
 222 *e.g.* [41].

223 We denote by Γ the set of Borel maps $\gamma : \mathbb{R}^d \rightarrow \mathbb{R}^d$. We now recall the definition
 224 of the *push-forward* of a measure:

225 DEFINITION 2.2. For a $\gamma \in \Gamma$, we define the *push-forward* $\gamma\#\mu$ of a measure μ of
 226 \mathbb{R}^d as follows:

$$227 \quad (\gamma\#\mu)(E) := \mu(\gamma^{-1}(E)),$$

228 for every subset E such that $\gamma^{-1}(E)$ is μ -measurable.

229 We denote by “AC measures” the measures which are absolutely continuous with
 230 respect to the Lebesgue measure and by $\mathcal{P}_c^{ac}(\mathbb{R}^d)$ the subset of $\mathcal{P}_c(\mathbb{R}^d)$ of AC measures.
 231 On $\mathcal{P}_c^{ac}(\mathbb{R}^d)$, the Wasserstein distance can be reformulated as follows:

232 PROPERTY 2.3 (see [41, Chap. 7]). Let $p \in [1, \infty)$ and $\mu, \nu \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$. It holds

$$233 \quad (2.2) \quad W_p(\mu, \nu) = \inf_{\gamma \in \Gamma} \left\{ \left(\int_{\mathbb{R}^d} |\gamma(x) - x|^p d\mu \right)^{1/p} : \gamma \# \mu = \nu \right\}.$$

234 The Wasserstein distance satisfies some useful properties:

235 PROPERTY 2.4 (see [41, Chap. 7]). Let $p \in [1, \infty)$.

236 (i) The Wasserstein distance W_p is a distance on $\mathcal{P}_c(\mathbb{R}^d)$.

237 (ii) The topology induced by the Wasserstein distance W_p on $\mathcal{P}_c(\mathbb{R}^d)$ coincides
238 with the weak topology.

239 (iii) For all $\mu, \nu \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$, the infimum in (2.2) is achieved by at least one min-
240 imizer.

The Wasserstein distance can be extended to all pairs of measures μ, ν compactly supported with the same total mass $\mu(\mathbb{R}^d) = \nu(\mathbb{R}^d) \neq 0$, by the formula

$$W_p(\mu, \nu) = \mu(\mathbb{R}^d)^{1/p} W_p \left(\frac{\mu}{\mu(\mathbb{R}^d)}, \frac{\nu}{\nu(\mathbb{R}^d)} \right).$$

241 In the rest of the paper, the following properties of the Wasserstein distance will
242 be also helpful:

243 PROPERTY 2.5 (see [37, 41]). Let μ, ρ, ν, η be four positive measures compactly
244 supported satisfying $\mu(\mathbb{R}^d) = \nu(\mathbb{R}^d)$ and $\rho(\mathbb{R}^d) = \eta(\mathbb{R}^d)$.

245 (i) For each $p \in [1, \infty)$, it holds

$$246 \quad (2.3) \quad W_p^p(\mu + \rho, \nu + \eta) \leq W_p^p(\mu, \nu) + W_p^p(\rho, \eta).$$

247 (ii) For each $p_1, p_2 \in [1, \infty)$ with $p_1 \leq p_2$, it holds

$$248 \quad (2.4) \quad \begin{cases} W_{p_1}(\mu, \nu) \leq W_{p_2}(\mu, \nu), \\ W_{p_2}(\mu, \nu) \leq \text{diam}(X)^{1-p_1/p_2} W_{p_1}^{p_1/p_2}(\mu, \nu), \end{cases}$$

249 where X contains the supports of μ and ν .

250 We now recall the definition of the continuity equation and the associated notion
251 of weak solutions:

252 DEFINITION 2.6. Let $T > 0$ and μ^0 be a measure in \mathbb{R}^d . We said that a pair
253 (μ, w) composed with a measure μ in $\mathbb{R}^d \times [0, T]$ and a vector field $w : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$
254 satisfying

$$255 \quad \int_0^T \int_{\mathbb{R}^d} |w(t)| d\mu(t) dt < \infty$$

256 is a **weak solution** to the system, called the **continuity equation**,

$$257 \quad (2.5) \quad \begin{cases} \partial_t \mu + \nabla \cdot (w\mu) = 0 & \text{in } \mathbb{R}^d \times [0, T], \\ \mu(0) = \mu^0 & \text{in } \mathbb{R}^d, \end{cases}$$

258 if for every continuous bounded function $\xi : \mathbb{R}^d \rightarrow \mathbb{R}$, the function $t \mapsto \int_{\mathbb{R}^d} \xi d\mu(t)$ is
259 absolutely continuous with respect to t and for all $\psi \in C_c^\infty(\mathbb{R}^d)$, it holds

$$260 \quad \frac{d}{dt} \int_{\mathbb{R}^d} \psi d\mu(t) = \int_{\mathbb{R}^d} \langle \nabla \psi, w(t) \rangle d\mu(t)$$

261 for a.e. t and $\mu(0) = \mu^0$.

262 Note that $t \mapsto \mu(t)$ is continuous for the weak convergence, it then make sense to
 263 impose the initial condition $\mu(0) = \mu^0$ pointwisely in time. Before stating a result of
 264 existence and uniqueness of solutions for the continuity equation, we first recall the
 265 definition of the flow associated to a vector field.

266 **DEFINITION 2.7.** *Let $w : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ be a vector field being uniformly bounded,*
 267 *Lipschitz in space and measurable in time. We define the **flow** associated to the vector*
 268 *field w as the application $(x^0, t) \mapsto \Phi_t^w(x^0)$ such that, for all $x^0 \in \mathbb{R}^d$, $t \mapsto \Phi_t^w(x^0)$ is*
 269 *the solution to the Cauchy problem*

$$270 \quad \begin{cases} \dot{x}(t) = w(x(t), t) \text{ for a.e. } t \geq 0, \\ x(0) = x^0. \end{cases}$$

271 The following property of the flow will be useful all along the present paper:

272 **PROPERTY 2.8** (see [37]). *Let $\mu, \nu \in \mathcal{P}_c(\mathbb{R}^d)$ and $w : \mathbb{R}^d \times \mathbb{R} \rightarrow \mathbb{R}^d$ be a vector*
 273 *field uniformly bounded, Lipschitz in space and measurable in time with a Lipschitz*
 274 *constant equal to L . For each $t \in \mathbb{R}$ and $p \in [1, \infty)$, it holds*

$$275 \quad (2.6) \quad W_p(\Phi_t^w \# \mu, \Phi_t^w \# \nu) \leq e^{\frac{(p+1)L|t|}{p}} W_p(\mu, \nu).$$

276 *Similarly, let $\mu \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$ and $w_1, w_2 : \mathbb{R}^d \times \mathbb{R} \rightarrow \mathbb{R}^d$ be two vector fields uniformly*
 277 *bounded, Lipschitz in space with a Lipschitz constant equal to L and measurable in*
 278 *time. Then, for each $t \in \mathbb{R}$ and $p \in [1, +\infty)$, it holds*

$$279 \quad (2.7) \quad W_p(\Phi_t^{w_1} \# \mu, \Phi_t^{w_2} \# \mu) \leq e^{L|t|/p} \frac{e^{L|t|} - 1}{L} \|w_1 - w_2\|_{C^0}.$$

280 We now recall a standard result for the continuity equation:

281 **THEOREM 2.9** (see [41, Th. 5.34]). *Let $T > 0$, $\mu^0 \in \mathcal{P}_c(\mathbb{R}^d)$ and w a vector field*
 282 *uniformly bounded, Lipschitz in space and measurable in time. Then, System (2.5)*
 283 *admits a unique solution μ in $\mathcal{C}^0([0, T]; \mathcal{P}_c(\mathbb{R}^d))$, where $\mathcal{P}_c(\mathbb{R}^d)$ is equipped with the*
 284 *weak topology. Moreover:*

- 285 (i) *If $\mu^0 \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$, then the solution μ to (2.5) belongs to $\mathcal{C}^0([0, T]; \mathcal{P}_c^{ac}(\mathbb{R}^d))$.*
 286 (ii) *We have $\mu(t) = \Phi_t^w \# \mu^0$ for all $t \in [0, T]$.*

287 We now recall the precise notions of approximate controllability and exact con-
 288 trollability for System (1.1):

289 **DEFINITION 2.10.** *We say that:*

- 290 • *System (1.1) is **approximately controllable** from μ^0 to μ^1 on the time*
 291 *interval $[0, T]$ if for each $\varepsilon > 0$ there exists a control $\mathbb{1}_\omega u$ such that the*
 292 *corresponding solutions μ to System (1.1) satisfies*

$$293 \quad (2.8) \quad W_p(\mu^1, \mu(T)) \leq \varepsilon.$$

- 294 • *System (1.1) is **exactly controllable** from μ^0 to μ^1 on the time interval*
 295 *$[0, T]$ if there exists a control $\mathbb{1}_\omega u$ such that the corresponding solution to*
 296 *System (1.1) is equal to μ^1 at time T .*

297 It is interesting to remark that, by using properties (2.4) of the Wasserstein distance,
 298 estimate (2.8) can be replaced by:

$$299 \quad W_1(\mu^1, \mu(T)) \leq \varepsilon.$$

300 Thus, in this work, we study approximate controllability by considering the distance
 301 W_1 only.

302 *Remark 2.11.* One can be interested in proving approximate controllability for a
 303 smaller set of controls, for example of class C^k in the space variable with some $k \geq 1$.
 304 Due to the estimate (2.7), the result of Theorem 1.3 still holds in this case, by density
 305 of C^k functions in the space of Lipschitz function with respect to the C^0 norm. Higher
 306 regularity in the time variable can be achieved too with the same techniques.

307 A careful inspection of our proof shows that controls ensuring approximate con-
 308 trollability are not only measurable in time, but they have a finite number of disconti-
 309 nuities in time, that can be smoothened in a small interval of size τ . The introduced
 310 error can be arbitrarily small, by using the fact that $\lim_{\tau \rightarrow 0} e^{L\tau/p}(e^{L\tau} - 1) = 0$.

311 **3. Approximate controllability with a localized Lipschitz control.** In
 312 this section, we study approximate controllability of System (1.1) with localized Lip-
 313 schitz controls. More precisely, in Sections 3.1, we consider the case where the open
 314 connected control subset ω contains the support of both μ^0 and μ^1 . We then prove
 315 Theorem 1.3 in Section 3.2.

316 **3.1. Approximate controllability with a Lipschitz control.** In this section,
 317 we prove approximate controllability of System (1.1) with a Lipschitz control, when
 318 the open connected control subset ω contains the support of both μ^0 and μ^1 . Without
 319 loss of generality, we can assume that the vector field v is identically zero by replacing
 320 u with $u - v$ in the control set ω .

321 We then study approximate controllability of system

$$322 \quad (3.1) \quad \begin{cases} \partial_t \mu + \operatorname{div}(u\mu) = 0 & \text{in } \mathbb{R}^d \times \mathbb{R}^+, \\ \mu(0) = \mu^0 & \text{in } \mathbb{R}^d. \end{cases}$$

PROPOSITION 3.1. *Let $\mu^0, \mu^1 \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$ compactly supported in ω . Then, for all $T > 0$, System (3.1) is approximately controllable on the time interval $[0, T]$ from μ^0 to μ^1 with a control $u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ uniformly bounded, Lipschitz in space and measurable in time. Moreover, the solution μ to System (3.1) satisfies*

$$\operatorname{supp}(\mu(t)) \subset \omega,$$

323 for all $t \in [0, T]$.

324 *Proof of Proposition 3.1.* We assume that $d := 2$, but the reader will see that the
 325 proof can be clearly adapted to dimension one or to any other space dimension. In view
 326 to simplify the computations, we suppose that $T := 1$ and $\operatorname{supp}(\mu^i) \subset (0, 1)^2 \subset\subset \omega$
 327 for $i = 1, 2$.

328 We first partition $(0, 1)^2$. Let $n \in \mathbb{N}^*$, consider $a_0 := 0$, $b_0 := 0$ and define the
 329 points a_i, b_i for all $i \in \{1, \dots, n\}$ by induction as follows: suppose that for a given
 330 $i \in \{0, \dots, n-1\}$ the points a_i and b_i are defined, then the points a_{i+1} and b_{i+1} are
 331 the smallest values such that

$$332 \quad \int_{(a_i, a_{i+1}) \times \mathbb{R}} d\mu^0 = \frac{1}{n} \quad \text{and} \quad \int_{(b_i, b_{i+1}) \times \mathbb{R}} d\mu^1 = \frac{1}{n}.$$

333 Again, for each $i \in \{0, \dots, n-1\}$, we consider $a_{i,0} := 0$, $b_{i,0} := 0$ and supposing that
 334 for a given $j \in \{0, \dots, n-1\}$ the points $a_{i,j}$ and $b_{i,j}$ are already defined, $a_{i,j+1}$ and
 335 $b_{i,j+1}$ are the smallest values such that

$$336 \quad \int_{A_{ij}} d\mu^0 = \frac{1}{n^2} \quad \text{and} \quad \int_{B_{ij}} d\mu^1 = \frac{1}{n^2},$$

337 where $A_{ij} := (a_i, a_{i+1}) \times (a_{ij}, a_{i(j+1)})$ and $B_{ij} := (b_i, b_{i+1}) \times (b_{ij}, b_{i(j+1)})$. Since
 338 μ^0 and μ^1 have a mass equal to 1 and are supported in $(0, 1)^2$, then $a_n, b_n \leq 1$ and
 339 $a_{i,n}, b_{i,n} \leq 1$ for all $i \in \{0, \dots, n-1\}$. We give in Figure 2 an example of such partition.

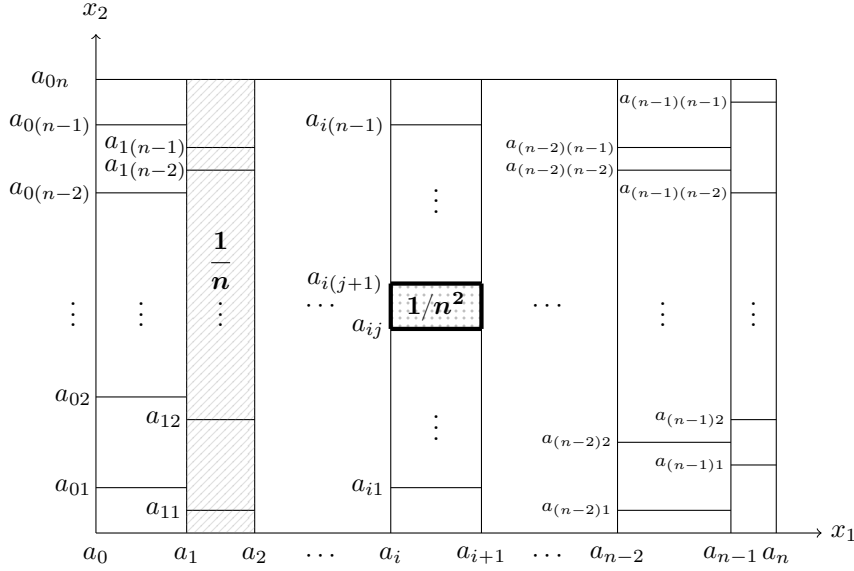


FIG. 2. Example of a partition for μ^0 .

340

341 If one aims to define a vector field sending each A_{ij} to B_{ij} , then some shear stress
 342 is naturally introduced, as described in Remark 3.2. To overcome this problem, we
 343 first define sets $\tilde{A}_{ij} \subset\subset A_{ij}$ and $\tilde{B}_{ij} \subset\subset B_{ij}$ for all $i, j \in \{0, \dots, n-1\}$. We then send
 344 the mass of μ^0 from each \tilde{A}_{ij} to \tilde{B}_{ij} , while we do not control the mass contained
 345 in $A_{ij} \setminus \tilde{A}_{ij}$. More precisely, for all $i, j \in \{0, \dots, n-1\}$, we define, as in Figure 3,
 346 $a_i^-, a_i^+, a_{ij}^-, a_{ij}^+$ the smallest values such that

$$347 \quad \int_{(a_i^-, a_i^+) \times (a_{ij}^-, a_{ij}^+)} d\mu^0 = \int_{(a_i^+, a_{i+1}^+) \times (a_{ij}^+, a_{i(j+1)}^+)} d\mu^0 = \frac{1}{n^3}$$

348 and

$$349 \quad \int_{(a_i^-, a_i^+) \times (a_{ij}^-, a_{ij}^+)} d\mu^0 = \int_{(a_i^-, a_i^+) \times (a_{ij}^+, a_{i(j+1)}^+)} d\mu^0 = \frac{1}{n} \times \left(\frac{1}{n^2} - \frac{2}{n^3} \right).$$

We similarly define $b_i^+, b_i^-, b_{ij}^+, b_{ij}^-$ and finally define

$$\tilde{A}_{ij} := (a_i^-, a_i^+) \times (a_{ij}^-, a_{ij}^+) \text{ and } \tilde{B}_{ij} := (b_i^-, b_i^+) \times (b_{ij}^-, b_{ij}^+).$$

350 The goal is to build a solution to System (3.1) such that the corresponding flow
 351 Φ_t^u satisfies

$$352 \quad (3.2) \quad \Phi_T^u(\tilde{A}_{ij}) = \tilde{B}_{ij},$$

353 for all $i, j \in \{0, \dots, n-1\}$. We observe that we do not take into account the displacement
 354 of the mass contained in $A_{ij} \setminus \tilde{A}_{ij}$. We will show that the mass of the corresponding

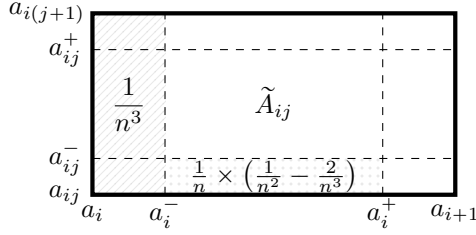


FIG. 3. Example of cell.

355 term tends to zero when n goes to infinity. The rest of the proof is divided into two
 356 steps. In a first step, we build a flow satisfying (3.2), then the corresponding vector
 357 field. In a second step, we compute the Wasserstein distance between μ^1 and $\mu(T)$,
 358 showing that it converges to zero when n goes to infinity. **Step 1:** We first build a
 359 flow satisfying (3.2). We recall that $T := 1$. For each $i \in \{0, \dots, n-1\}$, we denote by
 360 c_i^- and c_i^+ the linear functions equal to a_i^- and a_i^+ at time $t = 0$ and equal to b_i^- and
 361 b_i^+ at time $t = T = 1$, respectively, *i.e.* the functions defined for all $t \in [0, T]$ by:

$$362 \quad c_i^-(t) = (b_i^- - a_i^-)t + a_i^- \quad \text{and} \quad c_i^+(t) = (b_i^+ - a_i^+)t + a_i^+.$$

363 Similarly, for all $i, j \in \{0, \dots, n-1\}$, we denote by c_{ij}^- and c_{ij}^+ the linear functions equal
 364 to a_{ij}^- and a_{ij}^+ at time $t = 0$ and equal to b_{ij}^- and b_{ij}^+ at time $t = T = 1$, respectively,
 365 *i.e.* the functions defined for all $t \in [0, T]$ by:

$$366 \quad c_{ij}^-(t) = (b_{ij}^- - a_{ij}^-)t + a_{ij}^- \quad \text{and} \quad c_{ij}^+(t) = (b_{ij}^+ - a_{ij}^+)t + a_{ij}^+.$$

367 Consider the application being the following linear combination of c_i^- , c_i^+ and c_{ij}^- , c_{ij}^+
 368 on \tilde{A}_{ij} , *i.e.*

$$369 \quad (3.3) \quad x(x^0, t) := \begin{pmatrix} x_1(x^0, t) \\ x_2(x^0, t) \end{pmatrix} = \begin{pmatrix} \frac{a_i^+ - x_1^0}{a_i^+ - a_i^-} c_i^-(t) + \frac{x_1^0 - a_i^-}{a_i^+ - a_i^-} c_i^+(t) \\ \frac{a_{ij}^+ - x_2^0}{a_{ij}^+ - a_{ij}^-} c_{ij}^-(t) + \frac{x_2^0 - a_{ij}^-}{a_{ij}^+ - a_{ij}^-} c_{ij}^+(t) \end{pmatrix},$$

370 where $x^0 = (x_1^0, x_2^0) \in \tilde{A}_{ij}$. Let us prove that an extension of the application $(x^0, t) \mapsto$
 371 $x(x^0, t)$ is a flow associated to a vector field u . After some computations, we obtain

$$372 \quad \begin{cases} \frac{dx_1}{dt}(x^0, t) = \alpha_i(t)x_1(x^0, t) + \beta_i(t) & \forall t \in [0, T], \\ \frac{dx_2}{dt}(x^0, t) = \alpha_{ij}(t)x_2(x^0, t) + \beta_{ij}(t) & \forall t \in [0, T], \end{cases}$$

373 where for all $t \in [0, T]$,

$$374 \quad \begin{cases} \alpha_i(t) = \frac{b_i^+ - b_i^- + a_i^- - a_i^+}{c_i^+(t) - c_i^-(t)}, & \beta_i(t) = \frac{a_i^+ b_i^- - a_i^- b_i^+}{c_i^+(t) - c_i^-(t)}, \\ \alpha_{ij}(t) = \frac{b_{ij}^+ - b_{ij}^- + a_{ij}^- - a_{ij}^+}{c_{ij}^+(t) - c_{ij}^-(t)}, & \beta_{ij}(t) = \frac{a_{ij}^+ b_{ij}^- - a_{ij}^- b_{ij}^+}{c_{ij}^+(t) - c_{ij}^-(t)}. \end{cases}$$

375 The last quantities are well defined since for all $i, j \in \{0, \dots, n-1\}$ and $t \in [0, T]$

$$376 \quad \begin{cases} |c_i^+(t) - c_i^-(t)| \geq \max\{|a_i^+ - a_i^-|, |b_i^+ - b_i^-|\}, \\ |c_{ij}^+(t) - c_{ij}^-(t)| \geq \max\{|a_{ij}^+ - a_{ij}^-|, |b_{ij}^+ - b_{ij}^-|\}. \end{cases}$$

377 For all $t \in [0, T]$, consider the set

$$378 \quad \tilde{C}_{ij}(t) := (c_i^-(t), c_i^+(t)) \times (c_{ij}^-(t), c_{ij}^+(t)).$$

We remark that $\tilde{C}_{ij}(0) = \tilde{A}_{ij}$ and $\tilde{C}_{ij}(T) = \tilde{B}_{ij}$. On

$$\tilde{C}_{ij} := \{(x, t) : t \in [0, T], x \in \tilde{C}_{ij}(t)\},$$

379 we then define the vector field u by

$$380 \quad \begin{cases} u_1(x, t) = \alpha_i(t)x_1 + \beta_i(t), \\ u_2(x, t) = \alpha_{ij}(t)x_2 + \beta_{ij}(t), \end{cases}$$

381 for all $(x, t) \in \tilde{C}_{ij}$ ($x = (x_1, x_2)$). Notice that the sets \tilde{C}_{ij} do not intersect. Thus, we
382 extend u by a uniform bounded \mathcal{C}^∞ function outside $\cup_{ij} \tilde{C}_{ij}$, then u is a \mathcal{C}^∞ function
383 and it satisfies $\text{supp}(u) \subset \omega$.

384 Then, System (1.1) admits an unique solution and the flow on \tilde{C}_{ij} is given by
385 (3.3).

386 **Step 2:** We now prove that the refinement of the grid provides convergence to
387 the target μ^1 , *i.e.*

$$388 \quad W_1(\mu^1, \mu(T)) \xrightarrow{n \rightarrow \infty} 0.$$

389 We remark that

$$390 \quad \int_{\tilde{B}_{ij}} d\mu(T) = \int_{\tilde{B}_{ij}} d\mu^1 = \frac{1}{n^2} - \frac{2}{n^3} - \frac{2}{n} \left(\frac{1}{n^2} - \frac{2}{n^3} \right) = \frac{(n-2)^2}{n^4}.$$

Hence, by defining

$$R := (0, 1)^2 \setminus \bigcup_{ij} \tilde{B}_{ij},$$

391 we also have

$$392 \quad \int_R d\mu(T) = \int_R d\mu^1 = 1 - \frac{(n-2)^2}{n^2}.$$

393 Using (2.3), it holds

$$394 \quad (3.4) \quad W_1(\mu^1, \mu(T)) \leq \sum_{i,j=1}^n W_1(\mu^1|_{\tilde{B}_{ij}}, \mu(T)|_{\tilde{B}_{ij}}) + W_1(\mu^1|_R, \mu(T)|_R).$$

395 We now estimate each term in the right-hand side of (3.4). Since we deal with AC
396 measures, using Properties 2.4,

397 there exist measurable maps $\gamma_{ij} : \mathbb{R}^2 \rightarrow \mathbb{R}^2$, for all $i, j \in \{0, \dots, n-1\}$, and
 398 $\bar{\gamma} : \mathbb{R}^2 \rightarrow \mathbb{R}^2$ such that

$$399 \quad \begin{cases} \gamma_{ij} \# (\mu^1_{|\tilde{B}_{ij}}) = \mu(T)_{|\tilde{B}_{ij}}, \\ W_1(\mu^1_{|\tilde{B}_{ij}}, \mu(T)_{|\tilde{B}_{ij}}) \\ \quad = \int_{\tilde{B}_{ij}} |x - \gamma_{ij}(x)| d\mu^1(x) \end{cases} \quad \text{and} \quad \begin{cases} \bar{\gamma} \# (\mu^1_{|R}) = \mu(T)_{|R}, \\ W_1(\mu^1_{|R}, \mu(T)_{|R}) \\ \quad = \int_R |x - \bar{\gamma}(x)| d\mu^1(x). \end{cases}$$

400 In the first term in the right hand side of (3.4), observe that γ_{ij} moves masses inside
 401 \tilde{B}_{ij} only. Thus, for all $i, j \in \{0, \dots, n-1\}$, using the triangle inequality,

$$402 \quad (3.5) \quad \begin{aligned} W_1(\mu^1_{|\tilde{B}_{ij}}, \mu(T)_{|\tilde{B}_{ij}}) &= \int_{\tilde{B}_{ij}} |x - \gamma_{ij}(x)| d\mu^1(x) \\ &\leq [(b_i^+ - b_i^-) + (b_{ij}^+ - b_{ij}^-)] \int_{\tilde{B}_{ij}} d\mu^1(x) \leq (b_i^+ - b_i^- + b_{ij}^+ - b_{ij}^-) \frac{(n-2)^2}{n^4}. \end{aligned}$$

403 For the second term in the right-hand side of (3.4), observe that $\bar{\gamma}$ moves a small mass
 404 in the bounded set $(0, 1)$. Thus it holds

$$405 \quad (3.6) \quad W_1(\mu^1_{|R}, \mu(T)_{|R}) = \int_R |x - \bar{\gamma}(x)| d\mu^1(x) \leq 2 \left(1 - \frac{(n-2)^2}{n^2}\right) = 8 \frac{n-1}{n^2}.$$

406 Combining (3.4), (3.5) and (3.6), we obtain

$$407 \quad \begin{aligned} W_1(\mu^1, \mu(T)) &\leq \left(\sum_{i,j=1}^n (b_i^+ - b_i^- + b_{ij}^+ - b_{ij}^-) \frac{(n-2)^2}{n^4} \right) + 8 \frac{n-1}{n^2} \\ &\leq 2n \frac{(n-2)^2}{n^4} + 8 \frac{n-1}{n^2} \xrightarrow{n \rightarrow \infty} 0. \end{aligned}$$

408

□

409 *Remark 3.2.* It is not possible in general to build a Lipschitz vector field sending
 410 directly each A_{ij} to B_{ij} using the strategy developed in the proof of Proposition 3.1.
 411 Indeed, we would obtain discontinuous velocities on the lines c_i . Figure 4 illustrates
 412 this phenomenon in the case $n = 2$.

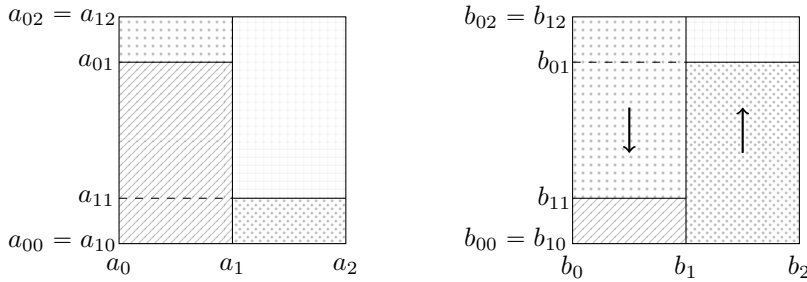


FIG. 4. Shear stress (left: μ^0 , right: μ^1)

413 **3.2. Approximate controllability with a localized regular control.** This
 414 section is devoted to prove Theorem 1.3: we aim to prove approximate controllability

415 of System (1.1) with a Lipschitz localized control. This means that we remove the
 416 constraints $\text{supp}(\mu^0) \subset \omega$, $\text{supp}(\mu^1) \subset \omega$ and $v := 0$, that we used in Section 3.1. On
 417 the other side, we impose Condition 1.1. Before the main proof, we need three useful
 418 results. First of all, we give a consequence of Condition 1.1:

419 *Condition 3.3.* There exist two real numbers T_0^* , $T_1^* > 0$ and a nonempty open
 420 set $\omega_0 \subset \subset \omega$ such that

- 421 (i) For each $x^0 \in \text{supp}(\mu^0)$, there exists $t^0 \in [0, T_0^*]$ such that $\Phi_{t^0}^v(x^0) \in \omega_0$, where
 422 Φ_t^v is the flow associated to v .
 423 (ii) For each $x^1 \in \text{supp}(\mu^1)$, there exists $t^1 \in [0, T_1^*]$ such that $\Phi_{-t^1}^v(x^1) \in \omega_0$.

424 **LEMMA 3.4.** *If Condition 1.1 is satisfied for μ^0 , $\mu^1 \in \mathcal{P}_c(\mathbb{R}^d)$, then Condition 3.3*
 425 *is satisfied too.*

Proof. We use a compactness argument. Let $\mu^0 \in \mathcal{P}_c(\mathbb{R}^d)$ and assume that Con-
 dition 1.1 holds. Let $x^0 \in \text{supp}(\mu^0)$. Using Condition 1.1, there exists $t^0(x^0) > 0$ such
 that $\Phi_{t^0(x^0)}^v(x^0) \in \omega$. Choose $r(x^0) > 0$ such that $B_{r(x^0)}(\Phi_{t^0(x^0)}^v(x^0)) \subset \subset \omega$, where
 $B_r(x^0)$ denotes the open ball of radius $r > 0$ centered at point x^0 in \mathbb{R}^d . Such $r(x^0)$
 exists, since ω is open. By continuity of the application $x^1 \mapsto \Phi_{t^0(x^0)}^v(x^1)$ (see [10,
 Th. 2.1.1]), there exists $\hat{r}(x^0)$ such that

$$x^1 \in B_{\hat{r}(x^0)}(x^0) \Rightarrow \Phi_{t^0(x^0)}^v(x^1) \in B_{r(x^0)}(\Phi_{t^0(x^0)}^v(x^0)).$$

Since μ^0 is compactly supported, we can find a set $\{x_1^0, \dots, x_{N_0}^0\} \subset \text{supp}(\mu^0)$ such that

$$\text{supp}(\mu^0) \subset \bigcup_{i=1}^{N_0} B_{\hat{r}(x_i^0)}(x_i^0).$$

We similarly build a set $\{x_1^1, \dots, x_{N_1}^1\} \subset \text{supp}(\mu^1)$. Thus Condition 3.3 is satisfied for

$$T_k^* := \max\{t^k(x_i^k) : i \in \{1, \dots, N_k\}\},$$

with $k = 0, 1$ and

$$\omega_0 := \left(\bigcup_{i=1}^{N_0} B_{r(x_i^0)}(\Phi_{t^0(x_i^0)}^v(x_i^0)) \right) \cup \left(\bigcup_{i=1}^{N_1} B_{r(x_i^1)}(\Phi_{-t^1(x_i^1)}^v(x_i^1)) \right) \subset \subset \omega.$$

426

□

427 The second useful result is the following proposition, showing that we can store a
 428 large part of the mass of μ^0 in ω , under Condition 3.3.

429 **PROPOSITION 3.5.** *Let $\mu^0 \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$ satisfying the first item of Condition 3.3.*
 430 *Then, for all $\varepsilon > 0$, there exists a space-dependent vector field $\mathbb{1}_\omega u$ Lipschitz and*
 431 *uniformly bounded and a Borel set $A \subset \mathbb{R}^d$ such that*

432 (3.7)
$$\mu^0(A) = \varepsilon \text{ and } \text{supp}(\Phi_{T_0^*}^{v+\mathbb{1}_\omega u} \# \mu_{|A^c}^0) \subset \omega.$$

433 *Proof.* For each $k \in \mathbb{N}^*$, we denote by ω_k the closed set defined by

434
$$\omega_k := \{x^0 \in \mathbb{R}^d : d(x^0, \omega_0^c) \geq 1/k\}$$

435 and a cutoff function $\theta_k \in \mathcal{C}^\infty(\mathbb{R}^d)$ satisfying

436
$$\begin{cases} 0 \leq \theta_k \leq 1, \\ \theta_k = 1 \text{ in } \omega_0^c, \\ \theta_k = 0 \text{ in } \omega_k. \end{cases}$$

For all $x^0 \in \text{supp}(\mu^0)$, we define

$$t_0(x^0) := \inf\{t \in \mathbb{R}^+ : \Phi_t^v(x^0) \in \omega_0\} \text{ and } t_k(x^0) := \inf\{t \in \overline{\mathbb{R}}^+ : \Phi_t^v(x^0) \in \omega_k\}.$$

437 For all $k \in \mathbb{N}^*$, we consider

$$438 \quad (3.8) \quad u_k := (\theta_k - 1)v$$

and

$$S_k := \{x^0 \in \text{supp}(\mu^0) \setminus \omega_0 : \exists s \in (t_0(x^0), t_k(x^0)), \text{ s.t. } \Phi_s^v(x^0) \in \overline{\omega_0^c}\}.$$

439 The rest of the proof is divided into three steps:

- 440 • In Step 1, we prove that the range of the flow associated to x^0 with the control
- 441 u_k is included in the range of the flow associated to x^0 without control, *i.e.*
- 442 $\{\Phi_t^{v+u_k}(x^0) : t \geq 0\} \subset \{\Phi_t^v(x^0) : t \geq 0\}$.
- 443 • In Step 2, we show that S_k is a Borel set for all $k \in \mathbb{N}^*$.
- 444 • In Step 3, we prove that for a K large enough we have

$$445 \quad (3.9) \quad \mu^0(\omega \setminus \omega_K) + \mu^0(S_K) \leq \varepsilon.$$

446 **Step 1:** Consider the flow $y(t) := \Phi_t^v(x^0)$ associated to x^0 without control, *i.e.* the

447 solution to

$$448 \quad \begin{cases} \dot{y}(t) = v(y(t)), & t \geq 0, \\ y(0) = x^0 \end{cases}$$

449 and the flow $z_k(t) := \Phi_t^{v+u_k}(x^0)$ associated to x^0 with the control u_k given in (3.8),

450 *i.e.* the solution to

$$451 \quad (3.10) \quad \begin{cases} \dot{z}_k(t) = (v + u_k)(z_k(t)) = \theta_k(z_k(t)) \times v(z_k(t)), & t \geq 0, \\ z_k(0) = x^0. \end{cases}$$

452 We use the time change γ_k defined as the solution to the following system

$$453 \quad (3.11) \quad \begin{cases} \dot{\gamma}_k(t) = \theta_k(y(\gamma_k(t))), & t \geq 0, \\ \gamma_k(0) = 0. \end{cases}$$

454 Since θ_k and y are Lipschitz, then System (3.11) admits a solution defined for all

455 times. We remark that $\xi_k := y \circ \gamma_k$ is solution to System (3.10). Indeed, for all $t \geq 0$

456 it holds

$$457 \quad \begin{cases} \dot{\xi}_k(t) = \dot{\gamma}_k(t) \times \dot{y}(\gamma_k(t)) = \theta_k(\xi_k(t)) \times v(\xi_k(t)), & t \geq 0, \\ \xi_k(0) = y(\gamma_k(0)) = y(0). \end{cases}$$

458 By uniqueness of the solution to System (3.10), we obtain

$$459 \quad y(\gamma_k(t)) = z_k(t) \text{ for all } t \geq 0.$$

Using the fact that $0 \leq \theta \leq 1$ and the definition of γ_k , we have

$$\begin{cases} \gamma_k \text{ increasing,} \\ \gamma_k(t) \leq t & \forall t \in [0, t_k(x^0)], \\ \gamma_k(t) \leq t_k(x^0) & \forall t \geq t_k(x^0). \end{cases}$$

We deduce that, for all $x^0 \in \text{supp}(\mu^0)$, it holds

$$\{z_k(t) : t \geq 0\} \subset \{y(s) : s \in [0, t_k(x^0)]\}.$$

Step 2: We now prove that S_k is a Borel set by showing that the set

$$R_k := \{x^0 \in \mathbb{R}^d : t_0(x^0) < \infty \text{ and } \exists s \in (t_0(x^0), t_k(x^0)) \text{ s.t. } \Phi_s^v(x^0) \in \bar{\omega}_0^c\}$$

460 is open. Let $k \in \mathbb{N}^*$, x^0 be an element of R_k and search $r(x^0) > 0$ such that
461 $B_{r(x^0)}(x^0) \subset R_k$.

There exists $s \in (t_0(x^0), t_k(x^0))$ such that $\Phi_s^v(x^0) \in \bar{\omega}_0^c$. Since $\bar{\omega}_0^c$ is open, for a $\beta > 0$, we have $B_\beta(\Phi_s^v(x^0)) \subset \bar{\omega}_0^c$. By continuity of the application $x^1 \mapsto \Phi_s^v(x^1)$, there exists $r(x^0) > 0$ such that

$$x^1 \in B_{r(x^0)}(x^0) \Rightarrow \Phi_s^v(x^1) \in B_\beta(\Phi_s^v(x^0)).$$

462 Thus, for all $k \in \mathbb{N}^*$, R_k is open. As $S_k = R_k \cap \text{supp}(\mu^0) \cap \omega_0^c$, S_k is a Borel set.

Step 3: We now prove that (3.9) holds for a K large enough. Since we deal with we AC measure, there exists $K_0 \in \mathbb{N}^*$ such that for all $k \geq K_0$

$$\mu^0(\omega_0 \setminus \omega_k) \leq \varepsilon/2.$$

463 Argue now by contradiction to prove that there exists $K_1 \geq K_0$ such that

$$464 \quad \mu^0(S_{K_1}) \leq \varepsilon/2.$$

Assume that $\mu^0(S_k) > \varepsilon/2$ for all $k \geq K_0$. Using the inclusion $S_{k+1} \subset S_k$, we deduce that

$$\mu^0\left(\bigcap_{k \in \mathbb{N}^*} S_k\right) \geq \varepsilon/2.$$

Since μ^0 is absolute continuous with respect to λ (the Lebesgue measure), there exists $\alpha > 0$ such that

$$\lambda\left(\bigcap_{k \in \mathbb{N}^*} S_k\right) \geq \alpha.$$

465 We deduce that the intersection of the set S_k is nonempty. Let $\bar{x}^0 \in \text{supp}(\mu^0) \setminus \bar{\omega}_0$ be
466 an element of this intersection. By definition of S_k , for all $k \geq K_0$, there exists s_k
467 satisfying

$$468 \quad (3.12) \quad \begin{cases} s_k \in (t_0(\bar{x}^0), t_k(\bar{x}^0)), \\ \Phi_{s_k}^v(\bar{x}^0) \in \bar{\omega}_0^c. \end{cases}$$

469 Moreover, the convergence of $t_k(\bar{x}^0)$ to $t_0(\bar{x}^0)$, implies that

$$470 \quad (3.13) \quad s_k \rightarrow t_0(\bar{x}^0).$$

471 Using the continuity of $x^1 \mapsto \Phi_t^v(x^1)$ and the definition of $t_0(x^0)$, there exists $\beta > 0$
472 such that

$$473 \quad (3.14) \quad \Phi_t^v(\bar{x}^0) \in \omega_0 \text{ for all } t \in (t_0, t_0 + \beta).$$

We deduce that (3.14) contradicts (3.12) and (3.13). Thus there exists $K \in \mathbb{N}^*$ such that

$$\mu^0(S_K) + \mu^0(\omega \setminus \omega_K) \leq \varepsilon.$$

Since we deal with AC measures, we add a Borel set to have the equality in (3.7), i.e. there exists a Borel set S such that

$$\mu^0(S_K \cup \omega \setminus \omega_K \cup S) = \varepsilon.$$

474 We conclude that, for u defined by

$$475 \quad u(t) := u^1 := u_K \text{ for all } t \in [0, T_0^*],$$

476 and $A := S_K \cup \omega \setminus \omega_K \cup S$, Properties (3.7) are satisfied. \square

477 The third useful result for the proof of Theorem 1.3 allows to approximately steer
478 a measure contained in ω to a measure contained in an open hypercube $S \subset\subset \omega$.

PROPOSITION 3.6. *Let $\mu^0 \in \mathcal{P}_c^{ac}(\mathbb{R}^d)$ satisfying $\text{supp}(\mu^0) \subset \omega$. Define an open hypercube S strictly included in $\omega \setminus \text{supp}(\mu^0)$ and choose $\delta > 0$. Then, for all $\varepsilon > 0$, there exists a vector field $\mathbf{1}_\omega u$, Lipschitz and uniformly bounded and a Borel set A such that*

$$\mu^0(A) = \varepsilon \text{ and } \text{supp}(\Phi_\delta^{v+\mathbf{1}_\omega u} \# \mu^0|_{A^c}) \subset S.$$

Proof. Consider S_0 a nonempty open set of \mathbb{R}^d of class \mathcal{C}^∞ strictly included in S and $\tilde{\omega}$ an open set of \mathbb{R}^d of class \mathcal{C}^∞ satisfying

$$\text{supp}(\mu^0) \cup S \subset\subset \tilde{\omega} \subset\subset \omega.$$

An example is given in Figure 5. From [28, Lemma 1.1, Chap. 1] (see also [18, Lemma

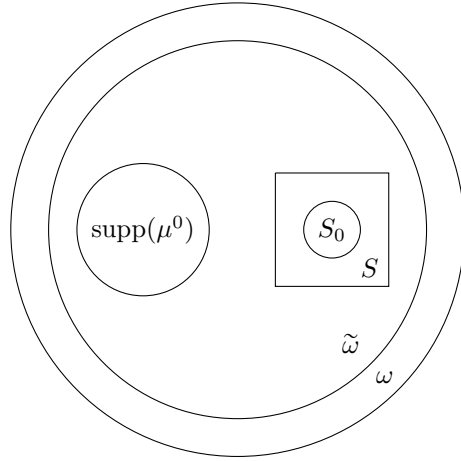


FIG. 5. Construction of $\tilde{\omega}$

479 2.68, Chap. 2]), there exists a function $\eta \in \mathcal{C}^2(\tilde{\omega})$ satisfying

$$481 \quad (3.15) \quad \kappa_0 \leq |\nabla \eta| \leq \kappa_1 \text{ in } \tilde{\omega} \setminus S_0, \quad \eta > 0 \text{ in } \tilde{\omega} \quad \text{and} \quad \eta = 0 \text{ on } \partial \tilde{\omega},$$

482 with $\kappa_0, \kappa_1 > 0$. Let $k \in \mathbb{N}^*$. Consider $u_k : \mathbb{R}^d \rightarrow \mathbb{R}^d$ Lipschitz and uniformly bounded
483 satisfying

$$484 \quad u_k := \begin{cases} k \nabla \eta - v & \text{in } \tilde{\omega}, \\ 0 & \text{in } \omega^c. \end{cases}$$

485 Let $x^0 \in \text{supp}(\mu^0)$. Consider the flow $z_k(t) = \Phi_t^{v+u_k}(x^0)$ associated to x^0 with
 486 the control u_k , *i.e.* the solution to system

$$487 \quad (3.16) \quad \begin{cases} \dot{z}_k(t) = v(z_k(t)) + u_k(z_k(t)), & t \geq 0, \\ z_k(0) = x^0. \end{cases}$$

488 The different conditions in (3.15) imply that

$$489 \quad (3.17) \quad n \cdot \nabla \eta < C < 0 \text{ on } \partial \tilde{\omega},$$

490 where n represents the outward unit normal to $\partial \tilde{\omega}$. Since $\text{supp}(\mu^0) \subset \tilde{\omega}$, it holds
 491 $z_k(t) \in \tilde{\omega}$ for all $t \geq 0$, otherwise, by taking the scalar product of (3.16) and n on $\partial \tilde{\omega}$,
 492 we obtain a contradiction with (3.17). We now prove that there exists $K(x^0) \in \mathbb{N}^*$
 493 such that for all $k \geq K(x^0)$ there exists $t_k(x^0) \in (0, \delta)$ such that $z_k(t_k(x^0))$ belongs to
 494 S_0 . By contradiction, assume that there exists a sequences $\{k_n\}_{n \in \mathbb{N}^*} \subset \mathbb{N}^*$ such that
 495 for all $t \in (0, \delta)$

$$496 \quad (3.18) \quad z_{k_n}(t) \in S_0^c.$$

497 Consider the function f_n defined for all $t \in [0, \delta]$ by

$$498 \quad (3.19) \quad f_n(t) := k_n \eta(z_{k_n}(t)).$$

499 Its time derivative is given for all $t \in [0, \delta]$ by

$$500 \quad \dot{f}_n(t) = k_n \dot{z}_{k_n}(t) \cdot \nabla \eta(z_{k_n}(t)) = k_n^2 |\nabla \eta(z_{k_n}(t))|^2$$

501 Then, using (3.18), properties (3.15) of η and definition (3.19) of f_n , it holds

$$502 \quad f_n(\delta) \geq k_n^2 \kappa_0^2 \delta \quad \text{and} \quad f_n(\delta) \leq k_n \|\eta\|_\infty.$$

503 We observe that the two last inequalities are in contradiction for n large enough.
 504 Then there exists $K(x^0) \in \mathbb{N}^*$ such that for all $k \geq K(x^0)$ there exists $t_k(x^0) \in (0, \delta)$
 505 such that $z_k(t_k(x^0))$ belongs to S_0 . By continuity, there exists $r(x^0) > 0$ such that
 506 $\Phi_{t_K(x^0)(x^0)}^{v+u_K(x^0)}(x^1)$ belongs to S_0 for all $x^1 \in B_{r(x^0)}(x^0)$. Since $v + u_k$ is linear with respect
 507 to k in $\tilde{\omega}$, then, using the same argument as in Step 1 of the proof of Proposition 3.5,
 508 the range of the flow Φ^{v+u_k} is independent of k . Thus, for all $k \geq K(x^0)$ there exists
 509 $t_k^0(x^0) \in (0, \delta)$ such that $\Phi_{t_k^0(x^0)}^{v+u_k}(x^1) \in S_0$ for all $x^1 \in B_{r(x^0)}(x^0)$. By compactness,
 510 there exists $\{x_1^0, \dots, x_{N_0}^0\}$ such that

$$511 \quad \text{supp}(\mu^0) \subset \bigcup_{i=1}^{N_0} B_{r(x_i^0)}(x_i^0).$$

512 We deduce that for $K := \max_i \{K(x_i^0)\}$, for all $x^0 \in \text{supp}(\mu^0)$ there exists $t^0(x^0)$
 513 for which $\Phi_{t^0(x^0)}^{v+u_K}(x^0)$ belongs to S_0 . We remark that the first item of Condition 3.3
 514 holds replacing ω , ω_0 and T_0^* by S , S_0 and δ , respectively. We conclude applying
 515 Proposition 3.5 replacing ω , ω_0 , T_0^* and v by S , S_0 , δ and $v + u_K$, respectively. \square

516 *Remark 3.7.* An alternative method to prove Proposition 3.6 involves building an
 517 explicit flow composed with straight lines as in the proof of Proposition 3.1. However,
 518 for such method we need to assume that ω is convex, contrarily to the more general
 519 approach developed in the proof of Proposition 3.6.

520 We now have all the tools to prove Theorem 1.3.

521 *Proof of Theorem 1.3.* Consider μ^0, μ^1 satisfying Condition 1.1. By Lemma 3.4,
 522 there exist T_0^*, T_1^*, ω_0 for which μ^0, μ^1 satisfy Condition 3.3. Let $\delta, \varepsilon > 0$ and

523 $T := T_0^* + T_1^* + \delta$. We now prove that we can construct a Lipschitz uniformly bounded
524 and control $\mathbb{1}_\omega u$ such that the corresponding solution μ to System (1.1) satisfies

$$525 \quad W_1(\mu(T), \mu^1) \leq \varepsilon.$$

Denote by $T_0 := 0$, $T_1 := T_0^*$, $T_2 := T_0^* + \delta/3$, $T_3 := T_0^* + 2\delta/3$, $T_4 := T_0^* + \delta$
and $T_5 := T_0^* + T_1^* + \delta$. Also fix an open hypercube $S \subset \subset \omega \setminus \omega_0$. There exists $R > 0$
such that the supports of μ^0 and μ^1 are strictly included in a hypercube with edges
of length R . Define

$$\bar{R} := R + T \times \sup_{\mathbb{R}^d} |v|.$$

Applying Proposition 3.5 on $[T_0, T_1] \cup [T_4, T_5]$ and Proposition 3.6 on $[T_1, T_2] \cup [T_3, T_4]$,
we can construct some space-dependent controls u^1, u^2, u^4, u^5 Lipschitz and uni-
formly bounded, with $\text{supp}(u^i) \subset \omega$, and two Borel sets A_0 and A_1 such that

$$\mu^0(A_0) = \mu^1(A_1) = \frac{\varepsilon}{2d\bar{R}},$$

526 the solution forward in time to

$$527 \quad \begin{cases} \partial_t \rho_0 + \nabla \cdot ((v + \mathbb{1}_\omega u^1) \rho_0) = 0 & \text{in } \mathbb{R}^d \times [T_0, T_1], \\ \partial_t \rho_0 + \nabla \cdot ((v + \mathbb{1}_\omega u^2) \rho_0) = 0 & \text{in } \mathbb{R}^d \times [T_1, T_2], \\ \rho_0(T_0) = \mu_{|A_0^c}^0 & \text{in } \mathbb{R}^d \end{cases}$$

528 and the solution backward in time to

$$529 \quad \begin{cases} \partial_t \rho_1 + \nabla \cdot ((v + \mathbb{1}_\omega u^5) \rho_1) = 0 & \text{in } \mathbb{R}^d \times [T_4, T_5], \\ \partial_t \rho_1 + \nabla \cdot ((v + \mathbb{1}_\omega u^4) \rho_1) = 0 & \text{in } \mathbb{R}^d \times [T_3, T_4], \\ \rho_1(T_5) = \mu_{|A_1^c}^1 & \text{in } \mathbb{R}^d \end{cases}$$

530 satisfy $\text{supp}(\rho_0(T_2)) \subset S$ and $\text{supp}(\rho_1(T_3)) \subset S$. By conservation of the mass, we
531 remark that $|\rho_0(T_2)| = |\rho_1(T_3)| = 1 - \varepsilon/2d\bar{R}$. We now apply Proposition 3.1 to
532 approximately steer $\rho_0(T_2)$ to $\rho_1(T_3)$ inside S as follows: we find a control u^3 on the
533 time interval $[T_2, T_3]$ satisfying $\text{supp}(u^3) \subset S$ such that the solution ρ to

$$534 \quad \begin{cases} \partial_t \rho + \nabla \cdot ((v + \mathbb{1}_\omega u^3) \rho) = 0 & \text{in } \mathbb{R}^d \times [T_2, T_3], \\ \rho(T_2) = \rho_0(T_2) & \text{in } \mathbb{R}^d \end{cases}$$

satisfies

$$W_1(\rho(T_3), \rho_1(T_3)) \leq \frac{\varepsilon}{2e^{2L(T_5-T_3)}},$$

535 where L is the uniform Lipschitz constant for u^4 and u^5 . Thus, denoting by u the
536 concatenation of u^1, u^2, u^3, u^4, u^5 on the time interval $[0, T]$, we approximately steer
537 $\mu_{|A_0^c}^0$ to $\mu_{|A_1^c}^1$, since by (2.6) the solution μ to

$$538 \quad \begin{cases} \partial_t \mu + \nabla \cdot ((v + \mathbb{1}_\omega u^i) \mu) = 0 & \text{in } \mathbb{R}^d \times [T_{i-1}, T_i], i \in \{1, \dots, 5\}, \\ \mu(0) = \mu_{|A_0^c}^0 & \text{in } \mathbb{R}^d \end{cases}$$

539 satisfies

$$540 \quad (3.20) \quad W_1(\Phi_T^{v+u} \# \mu_{|A_0^c}^0, \mu_{|A_1^c}^1) = W_1(\mu(T_5), \mu_{|A_1^c}^1) \leq e^{2L(T_5-T_3)} \frac{\varepsilon}{2e^{2L(T_5-T_3)}} = \frac{\varepsilon}{2}.$$

541 Since we deal with AC measures, using Properties 2.4, there exists a measurable map
 542 $\gamma : \mathbb{R}^d \rightarrow \mathbb{R}^d$ such that

$$543 \quad \begin{cases} \gamma \# \mu_{|A_1}^1 = \Phi_T^{v+u} \# \mu_{|A_0}^0, \\ W_1(\Phi_T^{v+u} \# \mu_{|A_0}^0, \mu_{|A_1}^1) = \int_{\mathbb{R}^d} |x - \gamma(x)| d\mu_{|A_1}^1(x). \end{cases}$$

544 We deduce that

$$545 \quad (3.21) \quad W_1(\Phi_T^{v+u} \# \mu_{|A_0}^0, \mu_{|A_1}^1) = \int_{\mathbb{R}^d} |x - \gamma(x)| d\mu_{|A_1}^1(x) \leq d\bar{R} \times \frac{\varepsilon}{2d\bar{R}} = \frac{\varepsilon}{2}.$$

Inequalities (2.3), (3.20) and (3.21) leads to the conclusion:

$$W_1(\Phi_T^{v+u} \# \mu^0, \mu^1) \leq W_1(\Phi_T^{v+u} \# \mu_{|A_0^c}^0, \mu_{|A_1^c}^1) + W_1(\Phi_T^{v+u} \# \mu_{|A_0}^0, \mu_{|A_1}^1) \leq \varepsilon.$$

546

□

547 **4. Exact controllability.** In this section, we study exact controllability for
 548 System (1.1). In Section 4.1, we show that exact controllability of System (1.1) does
 549 not hold for Lipschitz or controls inducing maximal regular flows. In Section 4.2,
 550 we prove Theorem 1.6, *i.e.* exact controllability of System (1.1) with a L^2 localized
 551 control under some geometric conditions.

552 **4.1. Negative results for exact controllability.** In this section, we show that
 553 exact controllability does not hold in general for Lipschitz controls or even vector fields
 554 inducing a maximal regular flow. We will see that topological aspects play a crucial
 555 role at this level.

556 a) Non exact controllability with Lipschitz controls

557 As explained in the introduction, if we impose the classical Carathéodory condition of
 558 $\mathbb{1}_{\omega} u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ being uniformly bounded, Lipschitz in space and measurable in
 559 time, then the flow $\Phi_t^{v+\mathbb{1}_{\omega} u}$ is a homeomorphism (see [10, Th. 2.1.1]). More precisely,
 560 the flow and its inverse are locally Lipschitz. This implies that the support of μ^0 and
 561 $\mu(T)$ are homeomorphic. Thus, if the support of μ^0 and μ^1 are not homeomorphic,
 562 then exact controllability does not hold with Lipschitz controls. In particular, we
 563 cannot steer a measure which support is connected to a measure which support is
 564 composed of two connected components with Lipschitz controls and conversely.

565 b) Non exact controllability with vector fields inducing maximal regular flows

566 **flows**
 567 To hope to obtain exact controllability of System (1.1) at least for AC measures, it
 568 is then necessary to search for a control with less regularity. A weaker condition
 569 on the regularity of the vector field for the well-posedness of System (1.1) has been
 570 given in [4], generalizing previous conditions in [3, 24]. We first briefly recall the main
 571 definitions and results of such theory. We then prove that, in such setting, exact
 572 controllability between some pairs of AC measures μ^0, μ^1 does not hold, even when
 573 the Geometric Condition 1.1 is satisfied.

574 We first recall the definition of maximal regular field in [4, Def. 4.4], and the
 575 corresponding existence result [4, Thm. 5.7]. In our setting, we aim to find a flow
 576 that is defined on the whole space \mathbb{R}^d for all times $[0, T]$. Then, we present a simplified
 577 version of maximal regular flows, with no hitting time or blow-up of trajectories. The
 578 notation is then simplified too.

579 DEFINITION 4.1. Let $w : \mathbb{R}^d \times (0, T) \rightarrow \mathbb{R}^d$ be a Borel vector field. We say that a
580 Borel map Φ_t^w is a maximal regular flow relative to w if it satisfies:

- 581 1. for almost every $x \in \mathbb{R}^d$, the function $\Phi_t^w(x)$ is absolutely continuous with
582 respect to t and it solves the ordinary differential equation $\dot{x} = w(t, x(t))$ with
583 initial condition $\Phi_t^w(x) = x$;
584 2. for any open bounded set $A \subset \mathbb{R}^d$, there exists a compressibility constant $C(A)$
585 such that for all $t \in [0, T]$, it holds

$$586 \quad (4.1) \quad \Phi_t^w \# \mathcal{L}|_A \leq C(A) \mathcal{L}.$$

587 THEOREM 4.2. Let $w : \mathbb{R}^d \times (0, T) \rightarrow \mathbb{R}^d$ be a Borel vector field satisfying the
588 following conditions:

- 589 a) $\int_0^T \int_A |w(t, x)| dx dt < \infty$ for any open bounded set $A \subset \mathbb{R}^d$;
b) for any non-negative $\bar{\rho} \in L_+^\infty(\mathbb{R}^d)$ with compact support and any closed interval
[a, b] $\subset (0, T)$, the continuity equation

$$\partial_t \rho_t + \nabla \cdot (w \rho_t) = 0 \quad \text{in } \mathbb{R}^d \times (a, b)$$

admits at most one weakly* continuous solution for $t \in [a, b]$:

$$t \mapsto \rho_t \in \mathcal{L}^\infty([a, b]; L_+^\infty(\mathbb{R}^d)) \cap \{f \text{ s.t. } \text{supp}(f) \text{ compact subset of } \mathbb{R}^d \times [a, b]\}$$

590 with $\rho_a = \bar{\rho}$.

- 591 c) for any open bounded set $A \subset \mathbb{R}^d$ it holds

$$592 \quad (4.2) \quad \text{div}(w(t, \cdot)) \geq m(t) \quad \text{in } A, \text{ with } L(A) := \int_0^T |m(t)| dt < \infty.$$

593 Then, the maximal regular flow Φ_t^w relative to w exists and is unique. Moreover, for
594 any open compact set A , the compressibility constant $C(A)$ in (4.1) can be chosen as
595 $e^{L(A)}$.

596 For simplicity, we will study two examples of non-controllability in the 1-D setting
597 only. It is then easy to observe that maximal regular flows preserve the order with
598 respect to the initial data, as Lipschitz flows.

PROPOSITION 4.3. Let w be a Borel vector field satisfying conditions of Theorem
4.2, and Φ_t^w be the associated maximal regular flow. It then holds

$$x \leq y \Rightarrow \Phi_t^w(x) \leq \Phi_t^w(y) \quad \text{for almost every pair } x, y \in \mathbb{R}.$$

599 *Proof.* Following the proof of [4, Thm. 5.2], build a family of mollified vector
600 fields w_ε for w : they are all Lipschitz, then they preserve the order $x \leq y \Rightarrow \Phi_t^{w_\varepsilon}(x) \leq$
601 $\Phi_t^{w_\varepsilon}(y)$ for all $x, y \in \mathbb{R}$, as a classical property of Lipschitz vector fields in \mathbb{R} . By letting
602 $w_\varepsilon \rightharpoonup w$ weakly in $L^1((0, T) \times A)$ for all A open bounded, and observing that other
603 hypotheses of the Stability Theorem 6.2 in [4] are satisfied, one has the result. \square

604 We are now ready to present two examples of pairs of AC measures μ^0, μ^1 in \mathbb{R} for
605 which exact controllability does not hold with vector fields inducing maximal regular
606 flows.

607 *Example 4.4.* For simplicity, we choose $v \equiv 0$ and $\omega = (-2, 2)$ from now on.
608 For the first example, we define $\mu^0 = \mathbf{1}_{[0,1]} \mathcal{L}$ and $\mu^1(x) = \frac{1}{2} x^{-\frac{1}{2}} \mathbf{1}_{(0,1)} \mathcal{L}$. It is clear
609 that the Geometric Condition 1.1 is satisfied. Assume now that a Borel control u

610 satisfying conditions of Theorem 4.2 steering μ^0 to μ^1 at a given time $T > 0$ exists.
 611 Then, the associated maximal regular flow both satisfies $\mu^1 = \Phi_T^u \# \mu^0$ and there exists
 612 $C = C((0, 1))$ such that $\Phi_T^u \# \mu^0 \leq C\mathcal{L}$. Thus, we deduce that $\mu^1 \leq C\mathcal{L}$, which is in
 613 contradiction with the definition of μ^1 .

Example 4.5. It is clear that the previous example is based on the fact that there exists measures that are absolutely continuous with respect to \mathcal{L} and such that their Radon-Nikodym density are L^1 functions that are not L^∞ . One can then be interested in proving exact controllability between measures of the form $\rho(x)\mathcal{L}$ with $\rho(x) \in L^\infty(\mathbb{R})$. Also in this case, one has examples of non exact controllability. Indeed, consider again $v \equiv 0$ and $\omega = (-2, 2)$. Define $\nu^0(x) = 2x\mathbb{1}_{[0,1]}\mathcal{L}$ and $\nu^1 = \mathbb{1}_{[0,1]}\mathcal{L}$. We prove now that also in this case, there exists no control inducing maximal regular flows and realizing exact controllability. By contradiction, assume that such control w exists; thus, the associated flow Φ_t^u satisfies $\Phi_T^u \# \nu^0 = \nu^1$. Then

$$\int_0^1 \mathbb{1}_{\{s : \Phi_T^u(s) \leq \Phi_T^u(x)\}} 2s \, ds = \int_0^1 \mathbb{1}_{\{s \leq \Phi_T^u(x)\}} \, ds,$$

Recall now that the flow preserves the ordering, then it necessarily holds

$$\int_0^x 2s \, ds = \int_0^{\Phi_T^u(x)} 1 \, ds,$$

614 *i.e.* $\Phi_T^u(x) = x^2$. If such a flow exists, then one can apply it to μ^0 in the first example.
 615 It then holds $\int_0^x 1 \, ds = \int_0^{\Phi_T^u(x)} \frac{1}{2} s^{-\frac{1}{2}} \, ds$, *i.e.* $\Phi_T^u \# \mu^0 = \mu^1$. Thus, Φ_T^u realizes the exact
 616 control from μ^0 to μ^1 . Contradiction. Then, there exist no control inducing maximal
 617 regular flows and exactly steering ν_0 to ν_1 .

618 *Example 4.6.* One can be interested in finding counterexamples to exact control-
 619 lability in \mathbb{R}^d with $d > 1$. The Example 4.4 for non exact controllability can be
 620 adapted to this setting, by considering $\mu^0 = \mathcal{L}(B_1(0))^{-1} \mathbb{1}_{B_1(0)}\mathcal{L}$ and $\mu^1 = \rho_1(x)\mathcal{L}$
 621 with ρ_1 being a L^1 but not L^∞ function. The counterexample in Example 4.5 can
 622 be adapted too, even though computations cannot be carried out easily by applying
 623 useful monotony properties.

624 **4.2. Exact controllability with L^2 controls.** In this section, we prove Theo-
 625 rem 1.6, *i.e.* exact controllability of System (1.1) in the following sense: there exists
 626 a couple $(\mathbb{1}_\omega u, \mu)$ solution to System (1.1) satisfying $\mu(T) = \mu^1$. Before proving The-
 627 orem 1.6, we need three useful results. The first one is the following proposition,
 628 showing that we can store the whole mass of μ^0 in ω , under Condition 3.3. It is the
 629 analogue of Proposition 3.5. In this case, we control the whole mass, but we do not
 630 have necessarily uniqueness of the solution to System (1.1).

631 **PROPOSITION 4.7.** *Let $\mu^0 \in \mathcal{P}_c(\mathbb{R}^d)$ satisfying the first item of Condition 3.3.*
 632 *Then there exists a couple $(\mathbb{1}_\omega u, \mu)$ composed of a L^2 vector field $\mathbb{1}_\omega u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$*
 633 *and a time-evolving measure μ being weak solution to System (1.1) and satisfying*

$$634 \quad \text{supp}(\mu(T_0^*)) \subset \omega.$$

Proof. For each $x^0 \in \mathbb{R}^d$, we denote by

$$\tilde{t}^0(x^0) := \inf\{t \geq 0 : \Phi_t^v(x^0) \in \overline{\omega_0}\}$$

and consider the application $\Psi \cdot (x^0)$ defined for all $t \geq 0$ by

$$\Psi_t(x^0) = \begin{cases} \Phi_t^v(x^0) & \text{if } t \leq \tilde{t}^0(x^0), \\ \Phi_{\tilde{t}^0(x^0)}^v(x^0) & \text{otherwise.} \end{cases}$$

For all $t \geq 0$, the application Ψ_t is a Borel map. Consider μ defined for all $t \geq 0$ by

$$\mu(t) := \Psi_t \# \mu^0.$$

635 We remark that, for all $t, s \in [0, T_0^*]$ such that $t \geq s$,

$$636 \quad (4.3) \quad \mu(t) = \Psi_{t-s} \# \mu(s).$$

637 Since $\Phi^v(x^0)$ is Lipschitz, for all $x^0 \in \mathbb{R}^d$ and $t \in [0, T_0^*]$, it holds

$$638 \quad (4.4) \quad |\Psi_t(x^0) - x^0| \leq C \min\{t, \tilde{t}^0(x^0)\} \leq Ct.$$

639 Combining (4.3) and (4.4), we deduce for all $t, s \in [0, T_0^*]$ with $s \leq t$

$$640 \quad W_2^2(\mu(s), \mu(t)) \leq \int_{\mathbb{R}^d} |\Psi_{t-s}(x) - x|^2 d\mu(s) \leq \sup_{x \in \mathbb{R}^d} |\Psi_{t-s}(x) - x|^2 \leq C|t - s|^2.$$

641 We deduce that the metric derivative $|\mu'|$ of μ defined for all $t \in [0, T_0^*]$ by

$$642 \quad (4.5) \quad |\mu'| (t) := \lim_{s \rightarrow t} \frac{W_2(\mu(t), \mu(s))}{|t - s|}$$

is uniformly bounded on $[0, T_0^*]$. Then μ is an absolute continuous curve on $\mathcal{P}_c(\mathbb{R}^d)$ (see [5, Def. 1.1.1]). Using [5, Th. 8.3.1], there exists a Borel vector $w : \mathbb{R}^d \times (0, T_0^*) \rightarrow \mathbb{R}^d$ satisfying

$$\|w(t)\|_{L^2(\mu(t); \mathbb{R}^d)} \leq |\mu'| (t) \text{ a.e. } t \in [0, T_0^*]$$

643 and the couple (w, μ) is a weak solution to

$$644 \quad (4.6) \quad \begin{cases} \partial_t \mu + \nabla \cdot (w\mu) = 0 & \text{in } \mathbb{R}^d \times [0, T_0^*], \\ \mu(0) = \mu^0 & \text{in } \mathbb{R}^d. \end{cases}$$

By the uniform bound on the metric derivative, it holds that w is a L^2 vector field. Moreover, for all $t \in [0, T_0^*]$, it holds

$$w(t) \in \text{Tan}_{\mu(t)}(\mathcal{P}_c(\mathbb{R}^d)) := \overline{\{\nabla \varphi : \varphi \in C_c^\infty(\mathbb{R}^d)\}}^{L^2(\mu(t); \mathbb{R}^d)}$$

645 (see [5, Def. 8.4.1]). Consider an open set ω_1 of class \mathcal{C}^∞ satisfying $\omega_0 \subset\subset \omega_1 \subset\subset \omega$.

646 We now prove that $w(t)$ coincides with $v(t)$ in $\text{supp}(\mu(t)) \setminus \bar{\omega}_1$ a.e. $t \in [0, T_0^*]$, i.e. we

647 can choose $u = 0$ outside ω . Fix $t \in [0, T_0^*]$ and consider $x \in \text{supp}(\mu(t)) \cap \omega_1^c$. There

648 necessarily exists $x^0 \in \text{supp}(\mu^0)$ such that $\Phi_t^v(x^0) = x$, otherwise $x \in \partial\omega_0$. Moreover

649 for a $B := B_r(x^0)$ with $r > 0$ $\Phi_s^v(B) \subset\subset \omega_0^c$ for all $s \in [0, t]$, otherwise there exists

650 $s \in [0, t]$ for which $\Phi_s^v(x^0) \in \partial\omega_0$. Thus

$$651 \quad (4.7) \quad \Phi_t^v = \Psi_t \text{ in } B.$$

652 We denote by $A := \Phi_t^v(B)$. We now prove that

$$653 \quad (4.8) \quad \Psi_t^{-1}(A) = (\Phi_t^v)^{-1}(A).$$

Consider $x \in (\Phi_t^v)^{-1}(A)$. Equality (4.7) implies $\Phi_t^v(x) = \Psi_t(x)$. Then $x \in \Psi_t^{-1}(A)$. Consider now $x \in \Psi_t^{-1}(A)$, which means $\Psi_t(x) \in A$. Using the fact that $A \cap \bar{\omega}_0 \neq \emptyset$, $t < \tilde{x}^0(x)$. Then $\Psi_t(x) = \Phi_t^v(x)$ and $x \in (\Phi_t^v)^{-1}(A)$. Thus (4.8) holds. By definition of the push forward,

$$\mu|_A(t) = \Psi_t \# (\mu|_{\Psi_t^{-1}(A)}^0) \text{ and } (\Phi_t^v \# \mu^0)|_A = \Phi_t^v \# (\mu|_{\Phi_t^{-1}(A)}^0).$$

Since $\Psi_t = \Phi_t^v$ on the set $B = (\Phi_t^v)^{-1}(A) = \Psi_t^{-1}(A)$, this implies

$$\mu|_A(t) = \Phi_t^v \# \mu|_A^0.$$

By compactness of $\text{supp}(\mu(t)) \cap \omega_1^c$, it holds

$$\mu(t)|_{\omega_1^c} = (\Phi_t^v \# \mu^0)|_{\omega_1^c}.$$

We deduce that, for all $\varphi \in \mathcal{C}_c^\infty(\mathbb{R}^d)$ such that $\text{supp}(\varphi) \subset\subset \omega_1^c$,

$$\frac{d}{dt} \int_{\mathbb{R}^d} \varphi d\mu(t) = \int_{\mathbb{R}^d} \langle \nabla \varphi, w \rangle d\mu(t) \quad \text{and} \quad \frac{d}{dt} \int_{\mathbb{R}^d} \varphi d\mu(t) = \int_{\mathbb{R}^d} \langle \nabla \varphi, v \rangle d\mu(t).$$

If it holds $v \in \text{Tan}_{\mu(t)}(\mathcal{P}_c(\mathbb{R}^d))$, then $w(t) = v$, $\mu(t)$ a.e. in $\bar{\omega}_1^c$, and we conclude by taking $u := w - v$ which is supported in ω and is L^2 . If now $v \notin \text{Tan}_{\mu(t)}(\mathcal{P}_c(\mathbb{R}^d))$, we can write $v = v_1 + v_2$ with $v_1 \in \text{Tan}_{\mu(t)}(\mathcal{P}_c(\mathbb{R}^d))$ and $v_2 \in \text{Tan}_{\mu(t)}(\mathcal{P}_c(\mathbb{R}^d))^\perp$, where

$$\text{Tan}_{\mu(t)}(\mathcal{P}_c(\mathbb{R}^d))^\perp = \{\nu \in L^2(\mu(t) : \mathbb{R}^d) : \nabla \cdot (\nu \mu(t)) = 0\}$$

654 (see for instance [5, Prop. 8.4.3]). In other terms, v_2 plays no role in the weak
655 formulation of the continuity equation. Thus, with the same argument, we can prove
656 that $w(t) = v_1$, $\mu(t)$ a.e. in $\bar{\omega}_1^c$ and we conclude by tacking $u := w - v_1$. \square

657 The second useful result for the proof of Theorem 1.6 allows to exactly steer a
658 measure contained in ω to a nonempty open convex set $S \subset\subset \omega$. It is the analogue
659 of Proposition 3.6. In this case, as in Proposition 4.7, we control the whole mass, but
660 we do not have necessarily uniqueness of the solution to System (1.1).

661 **PROPOSITION 4.8.** *Let $\mu^0 \in \mathcal{P}_c(\mathbb{R}^d)$ satisfying $\text{supp}(\mu^0) \subset \omega$. Define a nonempty*
662 *open convex set S strictly included in $\omega \setminus \text{supp}(\mu^0)$ and choose $\delta > 0$. Then there*
663 *exists a couple $(\mathbf{1}_\omega u, \mu)$ composed of a L^2 vector field $\mathbf{1}_\omega u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ and a*
664 *time-evolving measure μ being weak solution to System (1.1) satisfying*

$$665 \quad \text{supp}(\mu(\delta)) \subset S.$$

666 *Proof.* Consider S_0 a nonempty open set of \mathbb{R}^d of class \mathcal{C}^∞ strictly included in S
667 and ω_1 an open set of \mathbb{R}^d of class \mathcal{C}^∞ satisfying

$$668 \quad \text{supp}(\mu^0) \cup S \subset\subset \omega_1 \subset\subset \omega.$$

669 An example is given in Figure 5. Consider $\eta \in \mathcal{C}^2(\bar{\omega}_1)$ defined in the proof of Propo-
670 sition 3.6 satisfying (3.15). For all $k \in \mathbb{N}^*$, we consider a Lipschitz vector field v_k
671 satisfying

$$672 \quad v_k := \begin{cases} k \nabla \eta & \text{in } \omega_1, \\ v & \text{in } \omega^c. \end{cases}$$

We denote by

$$\tilde{t}_k^0(x^0) := \inf\{t \geq 0 : \Phi_t^{v_k}(x^0) \in \bar{S}_0\}.$$

For all $x^0 \in \mathbb{R}^d$ and all $k \in \mathbb{N}^*$, consider the application $\Psi_{k,\cdot}(x^0)$ defined for all $t \geq 0$ by

$$\Psi_{k,t}(x^0) = \begin{cases} \Phi_t^{v_k}(x^0) & \text{if } t \leq \tilde{t}_k^0(x^0), \\ \Phi_{\tilde{t}_k^0(x^0)}^{v_k}(x^0) & \text{otherwise.} \end{cases}$$

673 Using the same argument as in the proof of Proposition 3.6, for K large enough,
 674 $\Psi_{K,\delta}(x^0)$ belongs to S for all $x^0 \in \text{supp}(\mu^0)$. Consider μ defined for all $t \in (0, \delta)$ by
 675 $\mu(t) := \Psi_{K,t} \# \mu^0$. As in the proof of Proposition 4.7, there exists a vector field u_K
 676 such that (u_K, μ) is a weak solution to System (4.6). Moreover $u_K(t) = v_K$, $\mu(t)$
 677 a.e. in S^c and a.e. $t \in [0, \delta]$. Thus, we conclude that $(\mathbb{1}_\omega(u_K - v_K), \mu)$ is solution to
 678 System (1.1) and $\text{supp}(\mu(\delta)) \subset S$. \square

679 The third useful result for the proof of Theorem 1.6 allows to exactly steer a measure
 680 contained in a nonempty open convex set $S \subset \subset \omega$ to a given measure contained in S .
 681 It is the analogue of Proposition 3.1. In this situation, we obtain exact controllability
 682 of System (1.1), but, again, we do not have necessarily uniqueness of the solution to
 683 System (1.1).

684 **PROPOSITION 4.9.** *Let $\mu^0, \mu^1 \in \mathcal{P}_c(\mathbb{R}^d)$ satisfying $\text{supp}(\mu^0) \subset S$ and $\text{supp}(\mu^1) \subset$
 685 S for a nonempty open convex set S strictly included in ω . Choose $\delta > 0$. Then there
 686 exists a couple $(\mathbb{1}_\omega u, \mu)$ composed of a L^2 vector field $\mathbb{1}_\omega u : \mathbb{R}^d \times \mathbb{R}^+ \rightarrow \mathbb{R}^d$ and a
 687 time-evolving measure μ being weak solution to System (1.1) and satisfying*

$$688 \quad \text{supp}(\mu) \subset S \text{ and } \mu(\delta) = \mu^1.$$

689 *Remark 4.10.* The proof of Proposition 4.9 can be obtain thanks to the general-
 690 ized Benamou-Brenier formula (see [8] for the original work and [39, Th. 5.28] for the
 691 generalization). For the sake of completeness, we give below a proof of Proposition 4.9
 692 closely related to the proof of [39, Th. 5.28].

Proof of Proposition 4.9. Let π be the optimal plan given in (2.1) associated to
 the Wasserstein distance between μ^0 and μ^1 . For $i \in \{1, 2\}$, we denote by $p_i : \mathbb{R}^d \times$
 $\mathbb{R}^d \rightarrow \mathbb{R}^d$ the projection operator defined by

$$p_i : (x_1, x_2) \mapsto x_i.$$

693 Consider the time-evolving measure μ defined for all $t \in [0, \delta]$ by

$$694 \quad (4.9) \quad \mu(t) := \frac{1}{\delta} [(\delta - t)p_1 + tp_2] \# \pi.$$

695 Using [5, Th. 7.2.2], μ is a constant speed geodesic connecting μ^0 and μ^1 in $\mathcal{P}_c(\mathbb{R}^d)$,
 696 i.e. for all $s, t \in [0, \delta]$

$$697 \quad W_2(\mu(t), \mu(s)) = \frac{(t-s)}{\delta} W_2(\mu^0, \mu^1).$$

We deduce that the metric derivative $|\mu'|$ of μ (see (4.5)) is uniformly bounded on
 $[0, \delta]$. Then μ is an absolute continuous curve on $\mathcal{P}_c(\mathbb{R}^d)$ (see [5, Def. 1.1.1]). Thus,
 using [5, Th. 8.3.1], there exists a Borel vector field $w : \mathbb{R}^d \times (0, \delta) \rightarrow \mathbb{R}^d$ such that

$$\|w(t)\|_{L^2(\mu(t); \mathbb{R}^d)} \leq |\mu'| (t) \text{ a.e. } t \in [0, \delta]$$

698 and the couple (w, μ) is a weak solution to

$$699 \quad \begin{cases} \partial_t \mu + \nabla \cdot (w\mu) = 0 & \text{in } \mathbb{R}^d \times [0, \delta], \\ \mu(0) = \mu^0 & \text{in } \mathbb{R}^d. \end{cases}$$

700 By the uniform bound on the metric derivative, it holds that w is an L^2 vector field.
 701 Consider $\theta \in C_c^\infty(\mathbb{R}^d)$ such that

$$702 \quad 0 \leq \theta \leq 1, \quad \theta = 1 \text{ in } S \quad \text{and} \quad \theta = 0 \text{ in } \omega^c.$$

703 We remark that μ is supported in S , then the couple $(\mathbb{1}_\omega u, \mu)$ with

$$704 \quad u := \theta \times (w - v)$$

705 is solution to

$$706 \quad \begin{cases} \partial_t \mu + \nabla \cdot ((v + \mathbb{1}_\omega u)\mu) = 0 & \text{in } \mathbb{R}^d \times [0, \delta], \\ \mu(0) = \mu^0 & \text{in } \mathbb{R}^d. \end{cases}$$

707

□

708 We now have all the tools to prove Theorem 1.6.

709 *Proof of Theorem 1.6.* Consider μ^0 and μ^1 satisfying Condition 1.1. Applying
 710 Lemma 3.4, Condition 3.3 holds for some ω_0 , T_0^* and T_1^* . Let $T := T_0^* + T_1^* + \delta$
 711 with $\delta > 0$ and $T_0, T_1, T_2, T_3, T_4, T_5$ be the times given in the proof of Theorem
 712 1.3. Using Proposition 4.7 on $[T_0, T_1] \cup [T_4, T_5]$, there exist $\rho_1 \in C^0([T_0, T_1], \mathcal{P}_c(\mathbb{R}^d))$,
 713 $\rho_5 \in C^0([T_4, T_5], \mathcal{P}_c(\mathbb{R}^d))$ and some space-dependent L^2 controls u^1, u^5 with

$$714 \quad \text{supp}(u^1) \cup \text{supp}(u^5) \subset \omega$$

715 such that $(\mathbb{1}_\omega u^1, \rho_1)$ is a weak solution forward in time to

$$716 \quad \begin{cases} \partial_t \rho_1 + \nabla \cdot ((v + \mathbb{1}_\omega u^1)\rho_1) = 0 & \text{in } \mathbb{R}^d \times [T_0, T_1], \\ \rho_1(T_0) = \mu^0 & \text{in } \mathbb{R}^d \end{cases}$$

717 and $(\mathbb{1}_\omega u^5, \rho_5)$ is a weak solution backward in time to

$$718 \quad \begin{cases} \partial_t \rho_5 + \nabla \cdot ((v + \mathbb{1}_\omega u^5)\rho_5) = 0 & \text{in } \mathbb{R}^d \times [T_4, T_5], \\ \rho_5(T_5) = \mu^1 & \text{in } \mathbb{R}^d. \end{cases}$$

Moreover $\text{supp}(\rho_1(T_1)) \subset \omega$ and $\text{supp}(\rho_5(T_4)) \subset \omega$. Consider a nonempty open convex
 set S strictly included in $\omega \setminus \omega_0$. Using Proposition 4.8 on $[T_1, T_2] \cup [T_3, T_4]$, there
 exist $\rho_2 \in C^0([T_1, T_2], \mathcal{P}_c(\mathbb{R}^d))$, $\rho_4 \in C^0([T_3, T_4], \mathcal{P}_c(\mathbb{R}^d))$ and some space-dependent
 L^2 controls u^2, u^4 with

$$\text{supp}(u^2) \cup \text{supp}(u^4) \subset \omega$$

719 such that $(\mathbb{1}_\omega u^2, \rho_2)$ is a weak solution forward in time to

$$720 \quad \begin{cases} \partial_t \rho_2 + \nabla \cdot ((v + \mathbb{1}_\omega u^2)\rho_2) = 0 & \text{in } \mathbb{R}^d \times [T_1, T_2], \\ \rho_2(T_1) = \rho_1(T_1) & \text{in } \mathbb{R}^d \end{cases}$$

721 and $(\mathbb{1}_\omega u^4, \rho_4)$ is a weak solution backward in time to

$$722 \quad \begin{cases} \partial_t \rho_4 + \nabla \cdot ((v + \mathbb{1}_\omega u^4)\rho_4) = 0 & \text{in } \mathbb{R}^d \times [T_3, T_4], \\ \rho_4(T_4) = \rho_5(T_4) & \text{in } \mathbb{R}^d. \end{cases}$$

Moreover $\text{supp}(\rho_2(T_2)) \subset S$ and $\text{supp}(\rho_4(T_3)) \subset S$. Using Proposition 4.9 on $[T_2, T_3]$,
 there exist $\rho_3 \in C^0([T_2, T_3], \mathcal{P}_c(\mathbb{R}^d))$ satisfying $\text{supp}(\rho_3) \subset S$ and a L^2 control u^3 with

$$\text{supp}(u^3) \subset \omega$$

723 such that $(\mathbb{1}_\omega u^3, \rho_3)$ is a weak solution forward in time to

$$724 \quad \begin{cases} \partial_t \rho_3 + \nabla \cdot ((v + \mathbb{1}_\omega u^3)\rho_3) = 0 & \text{in } \mathbb{R}^d \times [T_2, T_3], \\ \rho_3(T_2) = \rho_2(T_2) & \text{in } \mathbb{R}^d \end{cases}$$

725 and satisfies $\rho_3(T_3) = \rho_4(T_3)$. Thus the couple $(\mathbb{1}_\omega u, \mu)$ defined by

$$726 \quad (\mathbb{1}_\omega u, \mu) = (\mathbb{1}_\omega u^i, \rho_i) \text{ in } \mathbb{R}^d \times [T_{i-1}, T_i], \quad i \in \{1, \dots, 5\}$$

727 is a weak solution to System (1.1) and satisfies $\mu(T) = \mu^1$. \square

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730

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